Revitalizing Philippine Irrigation: A Systems and Governance Assessment for the 21st Century

Dr. Roehlano M. Briones, Senior Research Fellow, PIDS



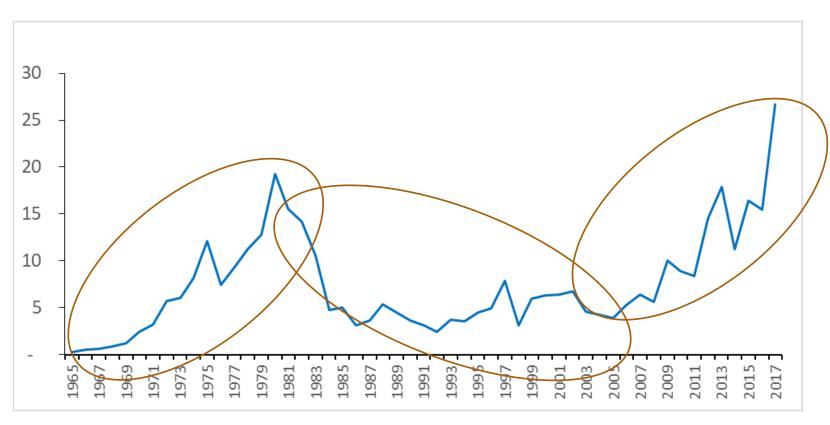
www.pids.gov.ph



Motivation for the book

Public investment in irrigation – revitalized from about 2005 onward

Public Investments in Irrigation, in Php millions (2000 prices), 1965-2017



In nominal terms: Php 8 billion appropriation in 2008, up to Php 24.4 billion in 2012 2013 – 2018: Php 32.3 billion per year

Sources: NIA (various years).



Reasons for the resurgence

- World food price crisis (2008)
- Rapid economic growth and fiscal space
- Renewed government commitment
 - Finish the task of irrigation: irrigation area ratio of 65.07% by 2022, from a baseline (2015) ratio of 57.33%
 - Irrigation service free made free by RA 10969: Free Irrigation Service Act (FISA) of 2018



Aims and scope

- Need for stocktaking: Expenditures vs benefits (to farmers and the economy)
- Coverage:
 - National and communal irrigation systems (NIS, CIS)
 - Culmination of a series of studies of PIDS since 2012
 - Takes perspective of project cycle: planning, implementation, operations, monitoring, evaluation
 - Examines performance, design, management, governance
 - State-of-the art assessment



Structure of the book

- 1. Irrigation and agricultural development (Introduction)
- 2. National Irrigation Systems
- 3. Communal Irrigation Systems
- 4. Water resources component
- 5. Irrigation Water Governance
- 6. An Assessment of the FISA
- 7. Benefit-Cost Analysis
- 8. Assessing the Irrigation Development Program (Synthesis)





Key findings and recommendations

Project identification

FINDINGS

- Political interference
- "Potential area" not a reliable guide to area suited for irrigation system
- Land use maps not updated, status of watershed, soil suitability, etc. not considered
- On the other hand, some areas with >3% slope may be irrigable
- After rationalization, competencies in NIA for project ID were lost

RECOMMENDATIONS

- Build capacity for project ID
- Increase coordination with DA and LGUs
- consider land use trends
- Include assessment of water sources in delineating potential area – taking into consideration Climate Change



Project design and appraisal

FINDINGS

- Insufficient resources and time for project appraisal
- Lack of consultative process in design
- Low science-based capacity in design, e.g.
 Use of geo-referenced data
- Overlapping roles, lack of coordination with other agencies

RECOMMENDATIONS

- Strictly adhere to benefit-cost analysis
- Implement design improvements towards diversification, smaller patches of land, incorporate farmer participation
- Opt for multipurpose projects



... System operation...



FINDINGS

- Worsening degradation and poor system performance
- High siltation
- Problems in governance within irrigation systems
- FISA increases demand on NIA to monitor IMT schemes

RECOMMENDATIONS

- Adopt Asset Management Method
- Continuous capacity building for AMM
- Determine appropriate level of O&M funding
- Integrate watershed management with irrigation system management



Conclusion

- Single largest agricultural development program
- closest we have ever been to closing gap between potential and actual irrigated area
- > yet: considerable room for improvement in the irrigation development program
- best to combine wide array of tools, methodologies, including stakeholder participation, to realize benefits from irrigation in long term







Service through policy research

Thank you!

WEBSITE: www.pids.gov.ph

FACEBOOK: facebook.com/PIDS.PH

TWITTER: twitter.com/PIDS PH