

Assessing the Impacts of the Pantawid Pamilyang Pilipino Program

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Philippine Institute for Development Studies
Surian sa mga Pag-aaral Pangkaunlaran ng Pilipinas

Assessing the Impacts of the Pantawid Pamilyang Pilipino Program: Results of the 3rd Wave Impact Evaluation

The presentation will cover results from three studies:

Regression
Discontinuity
Study

Main Study on
short to mid-
term impacts

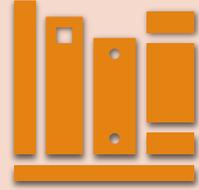
Qualitative
Follow-up Study

Qualitative study
to supplement
RDD study results

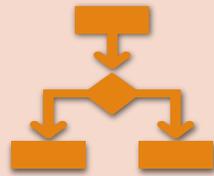
RCT Cohort
Study

Sub-study aimed
to look at longer
term impacts

PRESENTATION OUTLINE



Background



Methods



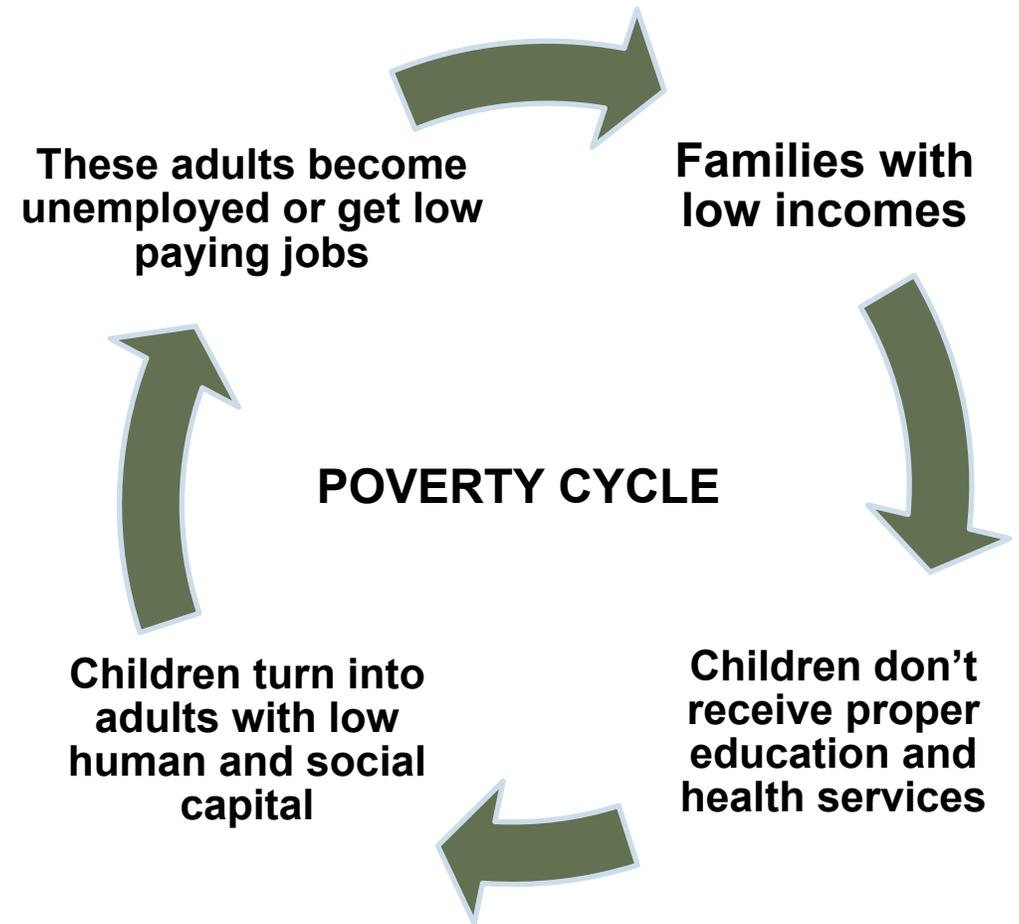
Findings



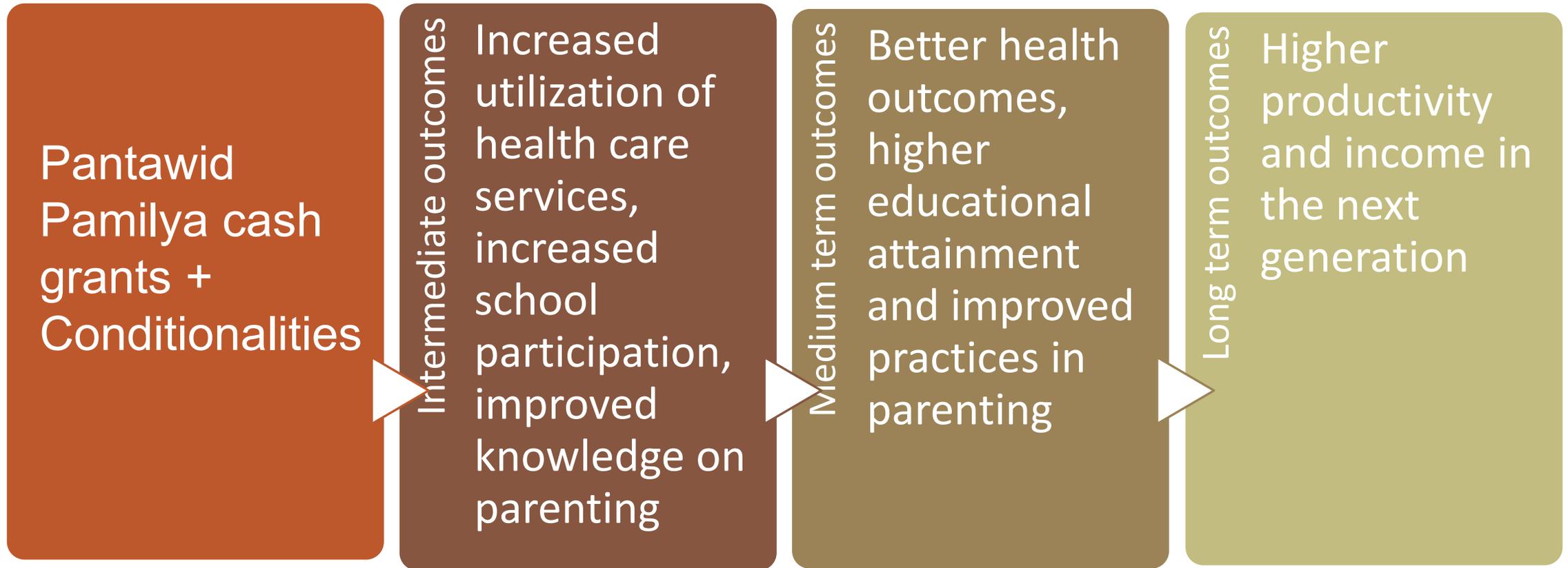
Recommendations

Program Overview

The Pantawid Pamilyang Pilipino Program (4Ps) aims to break the intergenerational cycle of poverty by encouraging poor households to invest in the health and education of children



Pantawid Pamilya Program Theory



Previous Findings: 1st Impact Evaluation (RCT) (2011)

- **Increased school enrollment** among younger children (3 – 11 years old) and increased school attendance among children 6 – 17 years old.
- **Severe stunting was reduced** by 10 percentage points indicating improved long-term nutritional status of the children.
- **Encouraged mothers to avail maternal health care services and children to take Vitamin A, deworming pills, and regular weight monitoring.**
- **Beneficiaries spend more on health and education and less on vice goods** compared to non-beneficiaries.
- No evidence that adults in beneficiary households worked less or made less effort to find work.

Previous Findings: 2nd Impact Evaluation (RDD) (2013)

- **Program keeps older children in school.** Gross enrolment among high school children 12 – 15 years old is higher for 4Ps children
- **Take up of Vitamin A, iron supplements, deworming pills, and weight monitoring service was higher in 4Ps children than non-beneficiaries.**
- The program **promotes facility-based services and access to professional postnatal care.**
- The program contributes to **reducing hours of child labor among poor children.** Pantawid children (10 – 14 years old) work seven days less in a month compared to non-beneficiary children.

Research Design and Methods

Regression Discontinuity Design (RDD) Study

Objective:

Reassess the program impact on short term and intermediate outcomes in:

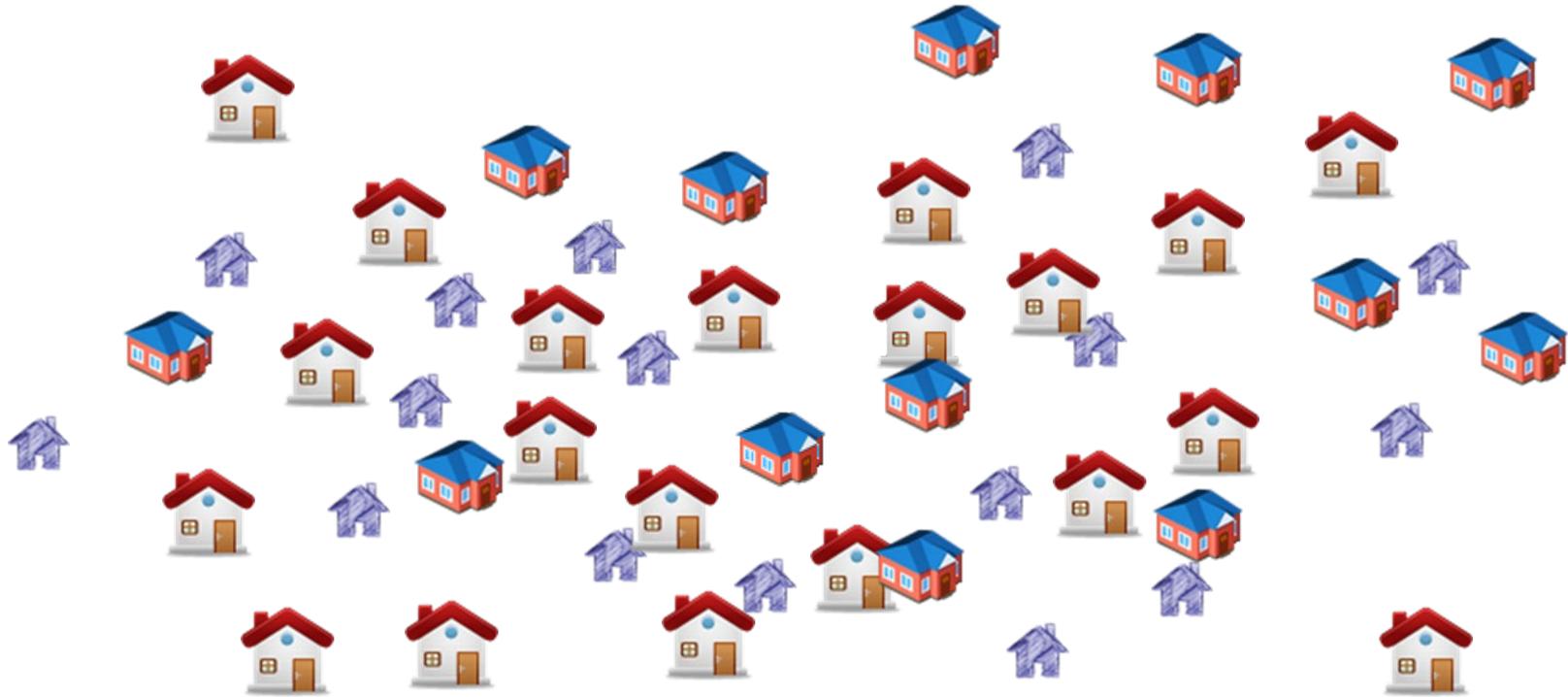
1. Maternal health;
2. Children's Health and Early Childhood Care and Development (ECCD);
3. Education (pre-school, elementary, and high school);
4. Socio-economic domains (labor, livelihood, consumption, savings, housing, etc.)

Data:

~7,000 HHs near the poverty threshold, from 30 city/municipalities nationwide

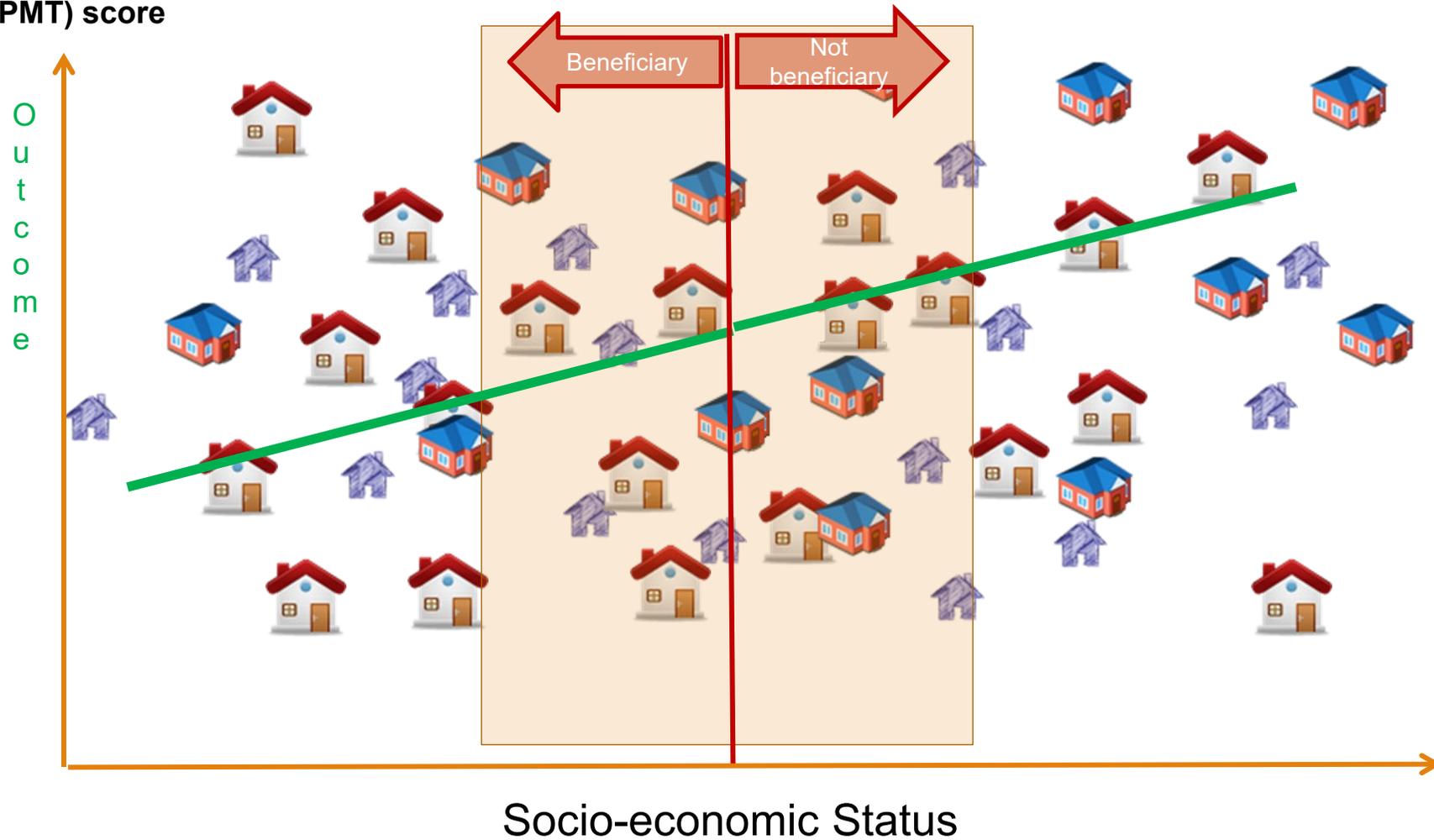
Data collection: November 2017 to February 2018

Target Population



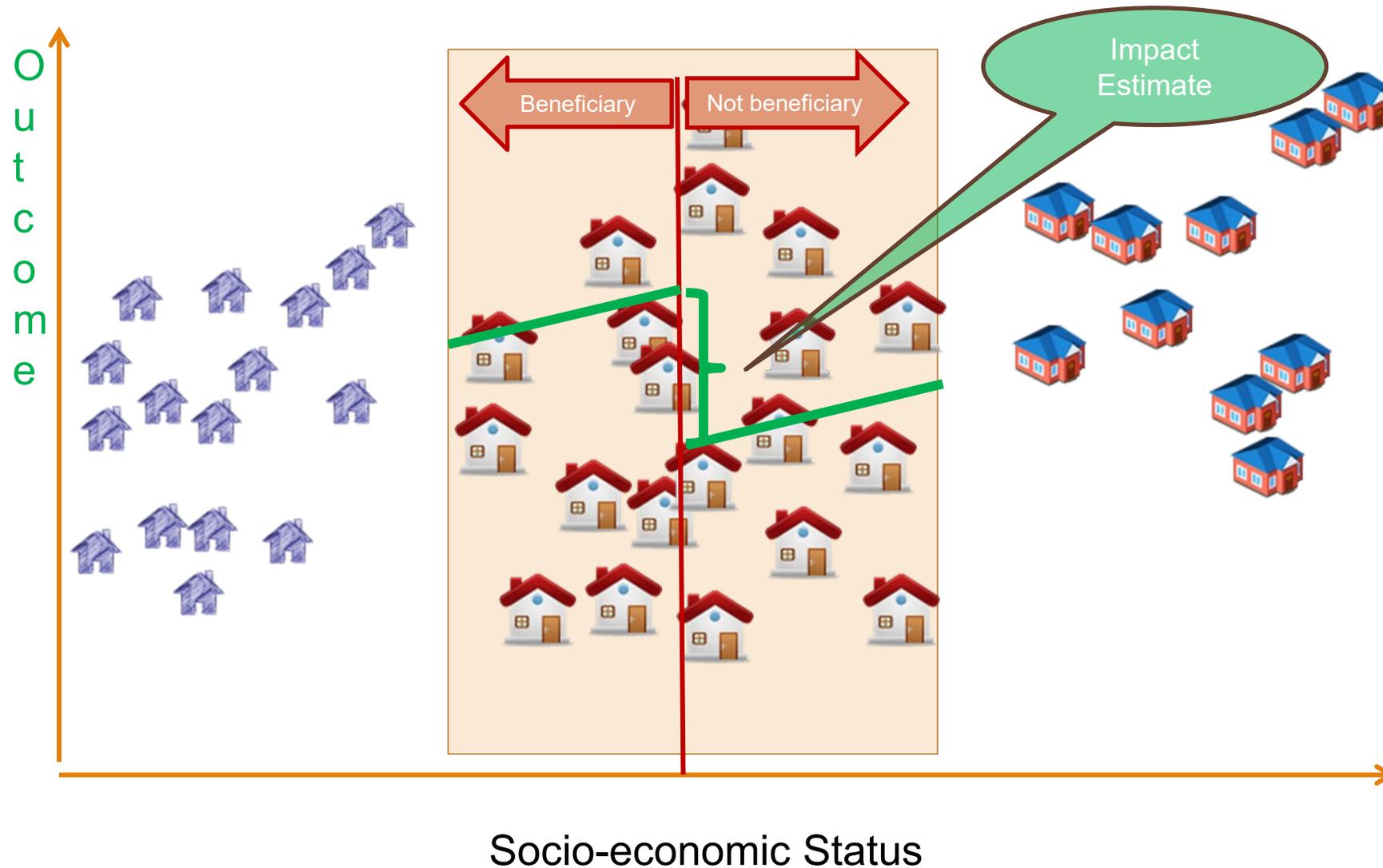
Arrange Target Population Before treatment

SORT such as by **Proxy Means Test (PMT) score**



Target Population After Treatment

Implications: RD results pertain to observation units around the eligibility threshold



RCT Cohort Analysis

Objective:

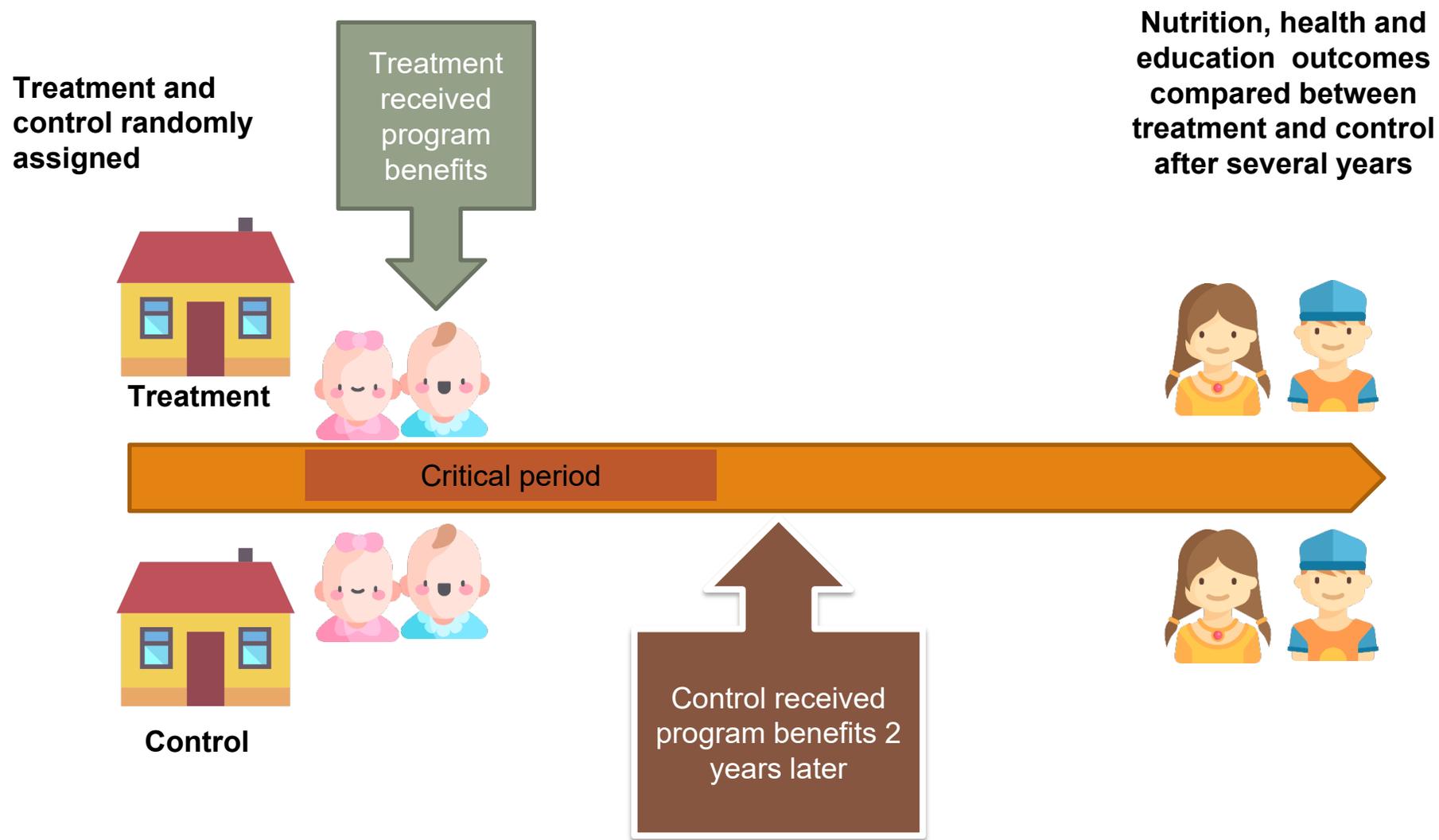
- Measure “**lock-in**” effects of timely provision of Pantawid Pamilya benefits during critical periods in a child’s life

Data:

~2,500 HHs drawn from the original treatment and control barangays used in the 1st wave RCT sample and includes households with at least one (1) child born between April 2009 and April 2013

Data collection: November 2017 to February 2018

Estimating Pantawid Pamilya “Lock-in” Effects



Qualitative Follow-up Study

Objective:

To gain deeper understanding on the select (“controversial”) IE3 results using qualitative methodology

Data generation methods

- FGD with program beneficiaries
- Key informant interviews with program stakeholders
- Data collection: November 2019 to March 2020

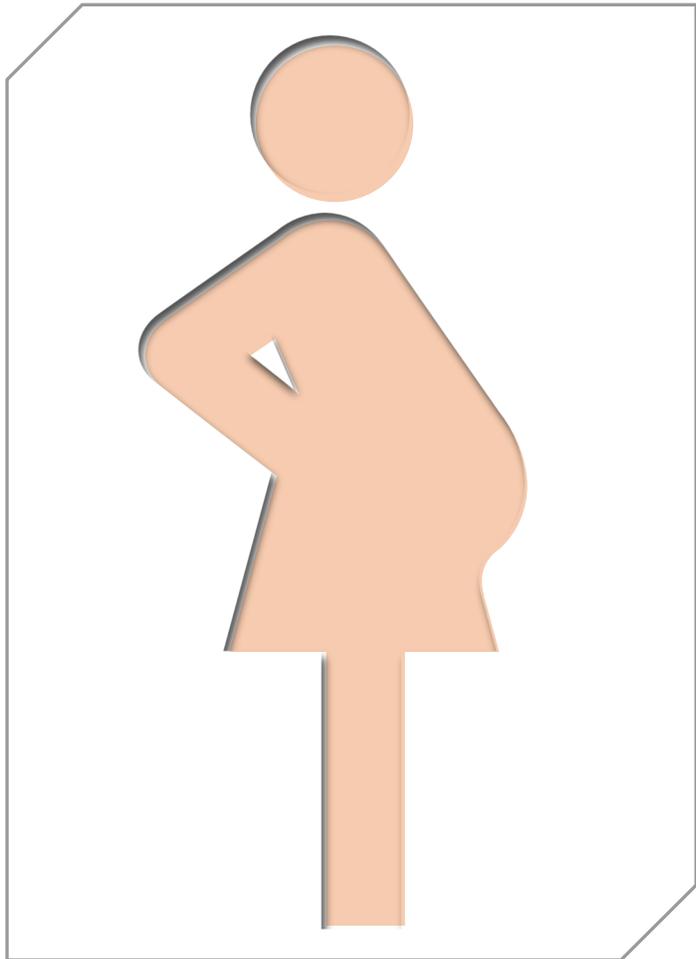
Analysis

- Thematic analysis of interview transcripts using NVivo

Primary Data Collection

Activity/Respondent	Respondent/ Topic of interview
FGDs with Pantawid beneficiaries and comparison group	<ul style="list-style-type: none">• Mother or main caregiver/guardian of children aged 0-5 years old• Collect data on Knowledge, attitudes, and practices on topics of maternal health and child health.
KII with Health Facility Staff	<ul style="list-style-type: none">• Health facility head or staff assigned to compliance monitoring (i.e., 4Ps Focal Person)• Record experiences about program implementation and beneficiary behavior.
KII with 4Ps City/Municipal Link	<ul style="list-style-type: none">• City or municipal link assigned to barangay• Record experiences about program implementation and beneficiary behavior.

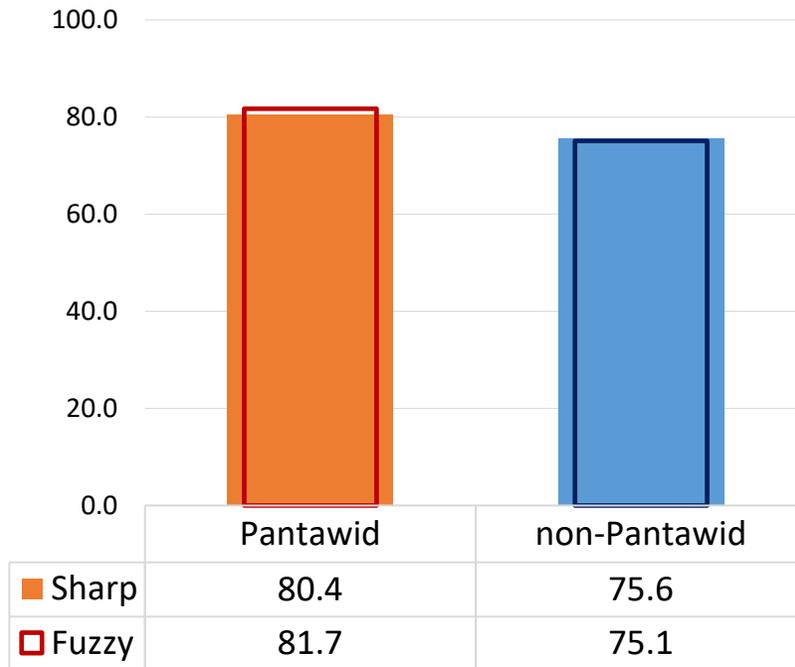
Results



REPRODUCTIVE AND MATERNAL HEALTH

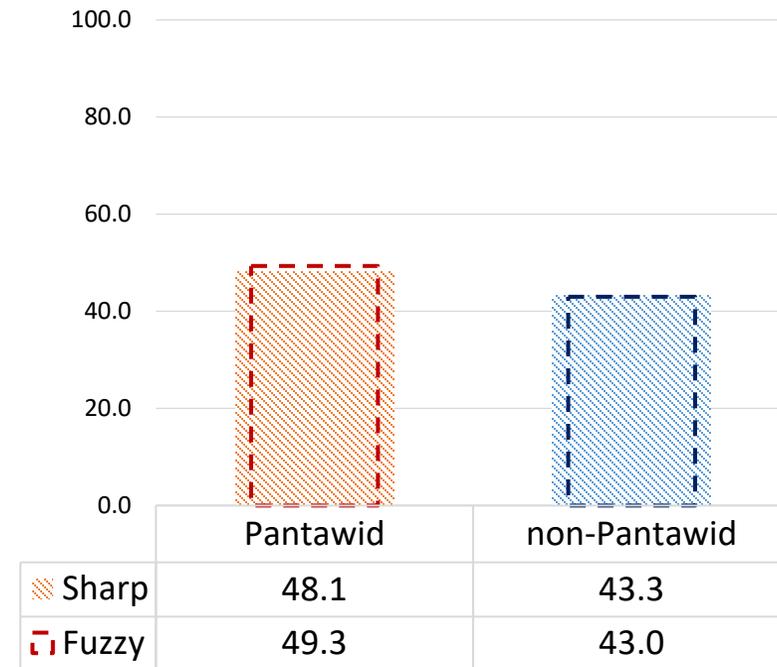
Reproductive Health: Awareness and Use of Family Planning Methods

The program encourages trial use of modern FP methods by **5 to 7 percentage points** compared to non-Pantawid beneficiaries (75 percent).



Note: Statistically significant for all bandwidths

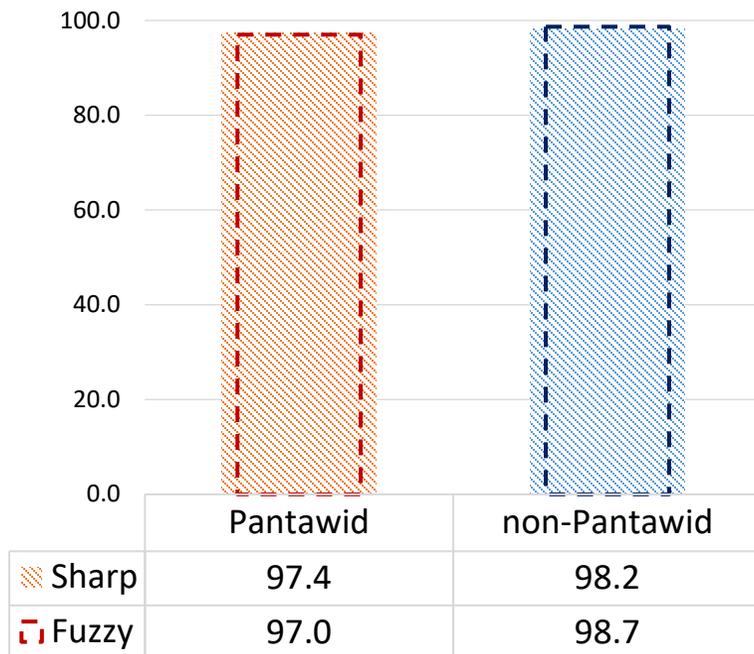
Impact is **not sustained** in current use of FP methods



Note: Statistically significant for sampling bandwidth only

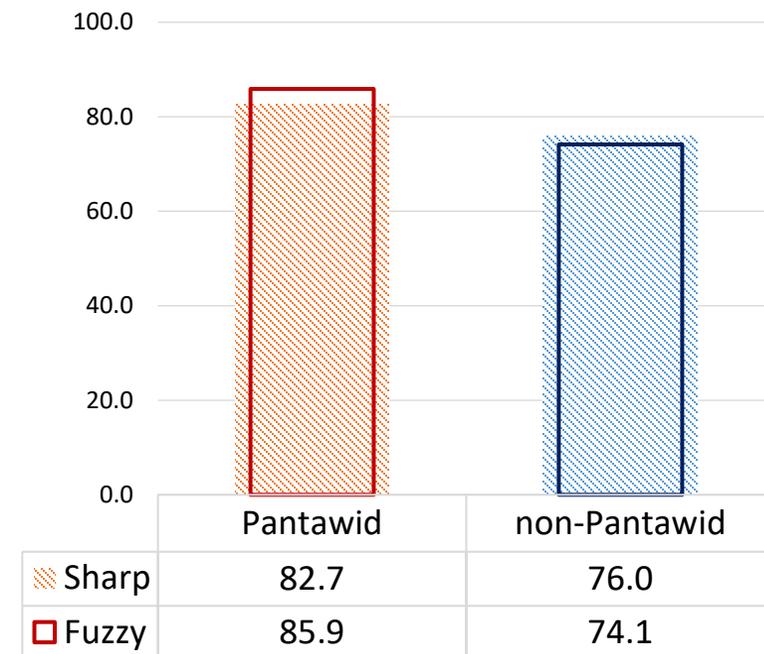
Maternal Health: Prenatal Care Services

Availment of **prenatal checkup at least once** is already high for both groups. No difference between beneficiaries and non-beneficiaries



Note: Statistically significant for sampling bandwidth only

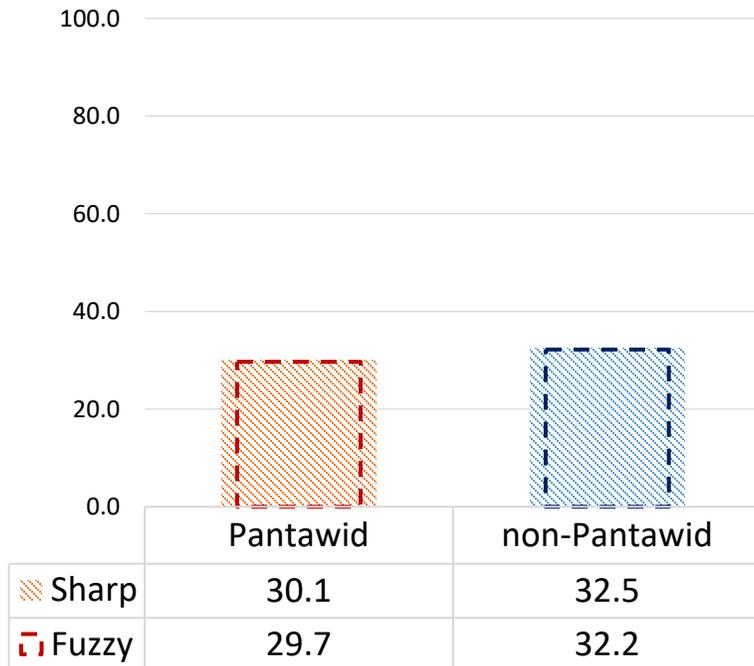
Positive program impact (↑12 percentage points) on availment of **prenatal checkup at least 4 times** in duration of pregnancy



Note: Statistically significant for fuzzy CER and sampling bandwidths, and sharp sampling bandwidth

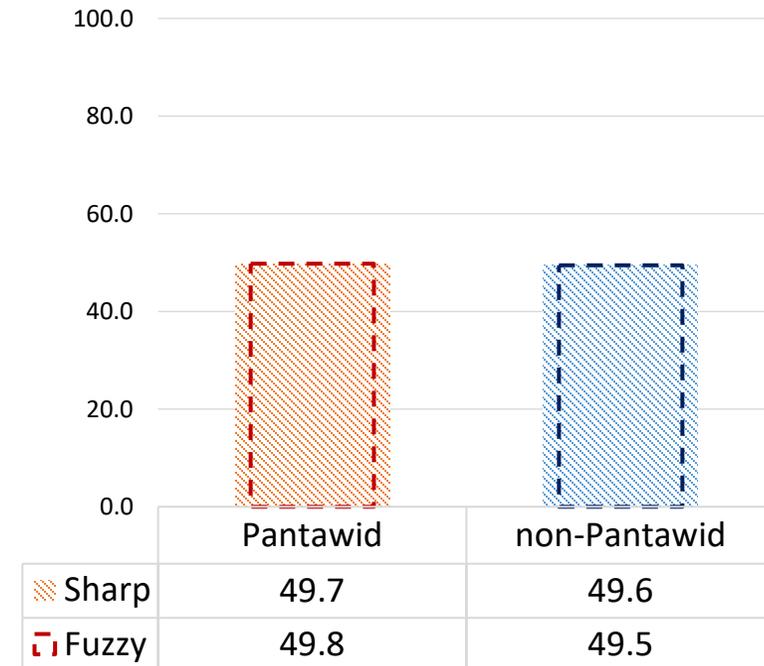
Maternal Health: Postnatal Care Services

No statistically significant difference on availment of **postnatal care within 24 hours** for 4Ps beneficiaries and non-beneficiaries



Note: Statistically significant for sampling bandwidth only

No statistically significant difference on availment of **postnatal care within 72 hours** (although higher rates for beneficiaries)



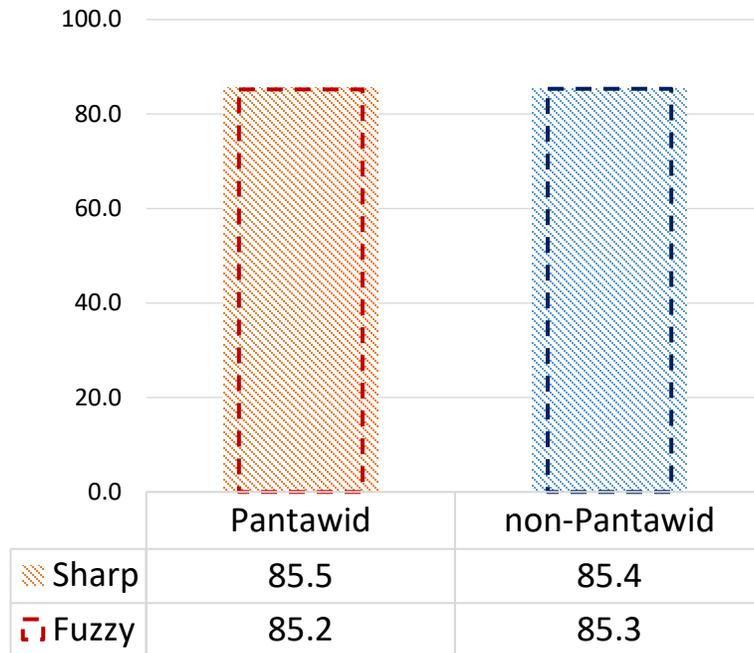
Note: Not statistically significant for all bandwidths

Maternal Health

- Both Pantawid and non-Pantawid mothers are aware of the importance of antenatal (ANC) and postnatal care (PNC). Awareness on ANC is higher compared to PNC.
- Knowledge on the appropriate number and timing of ANC and PNC checkups varies across respondents.
- High compliance is observed for attendance to ANC checkups, but inconsistent compliance with PNC checkups.
- Provision of PNC checkups is markedly lower for both urban and rural areas, which is a possible factor in low PNC attendance by mothers.

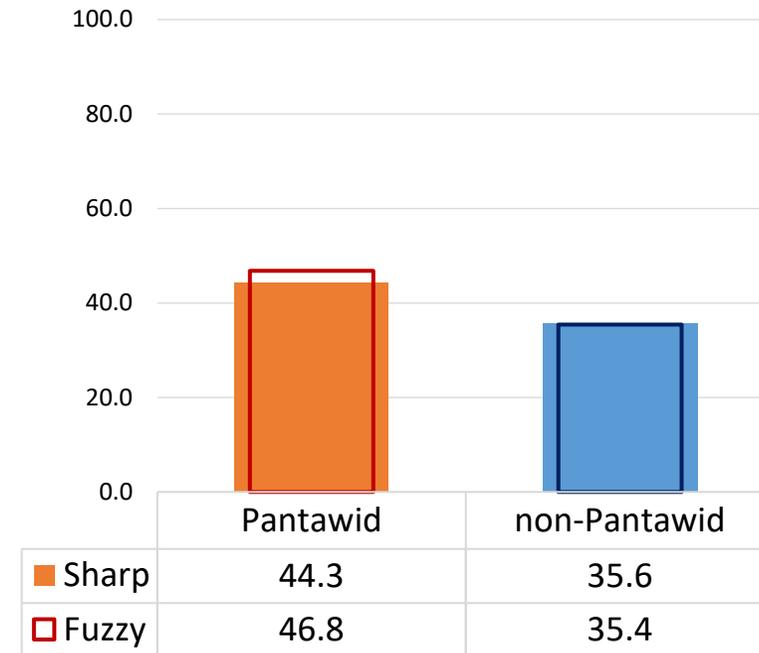
Maternal Health: Skilled Birth attendance

No impact on **skilled birth attendance** (SBA) by either doctor, midwife, or nurse

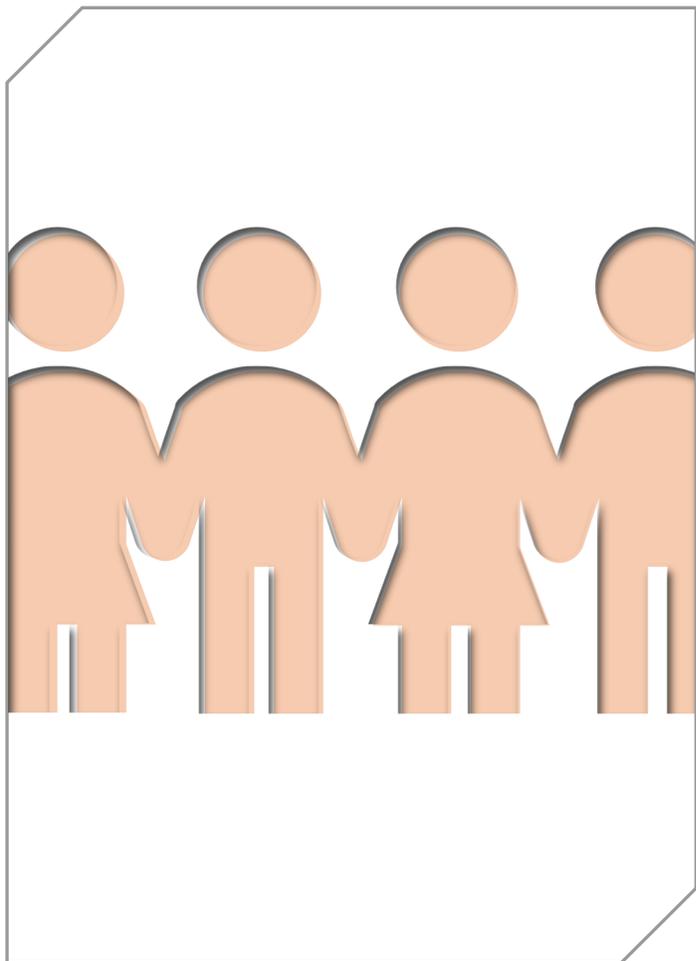


Note: Not statistically significant for all bandwidths

Birth attendance by a doctor among beneficiaries is **10 percentage points higher** compared to non-beneficiaries



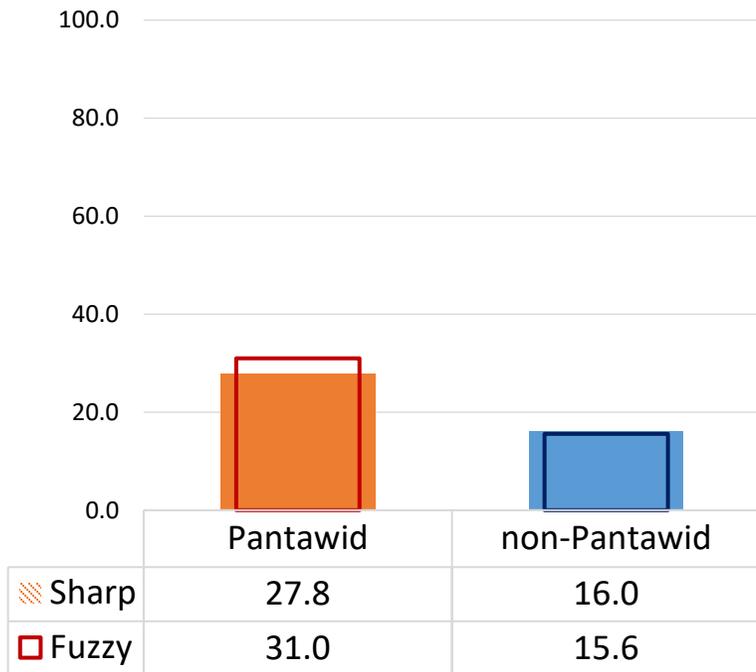
Note: Statistically significant for all bandwidths except Fuzzy MSE



CHILD HEALTH AND NUTRITION

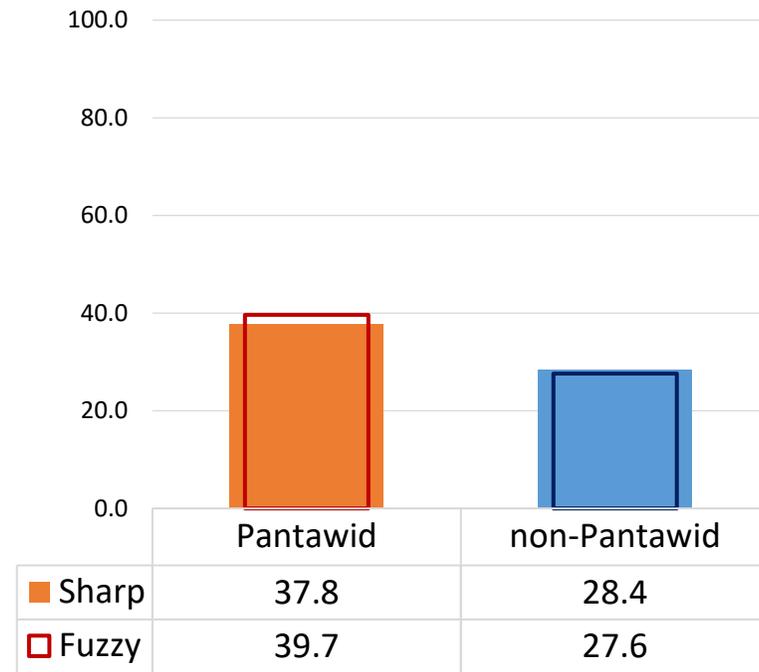
Child Health: Weight Monitoring

Regular weight monitoring among children 0 to 2 years old is **higher among beneficiaries by 12 to 15 percentage points** in the MSE bandwidth only



Note: Statistically significant for MSE bandwidth only

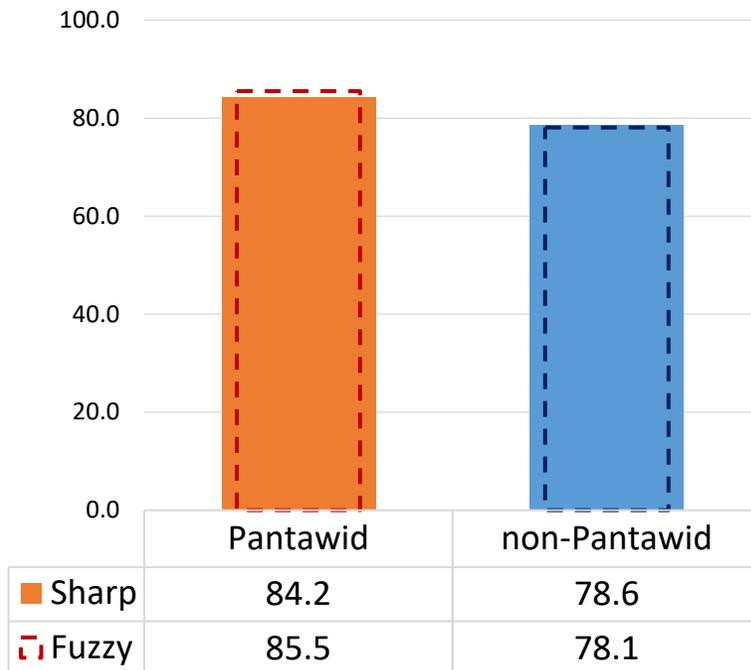
Regular weight monitoring among children 2 to 5 years old is **significantly higher among beneficiaries by 9 to 12 percentage points**



Note: Statistically significant for all bandwidths

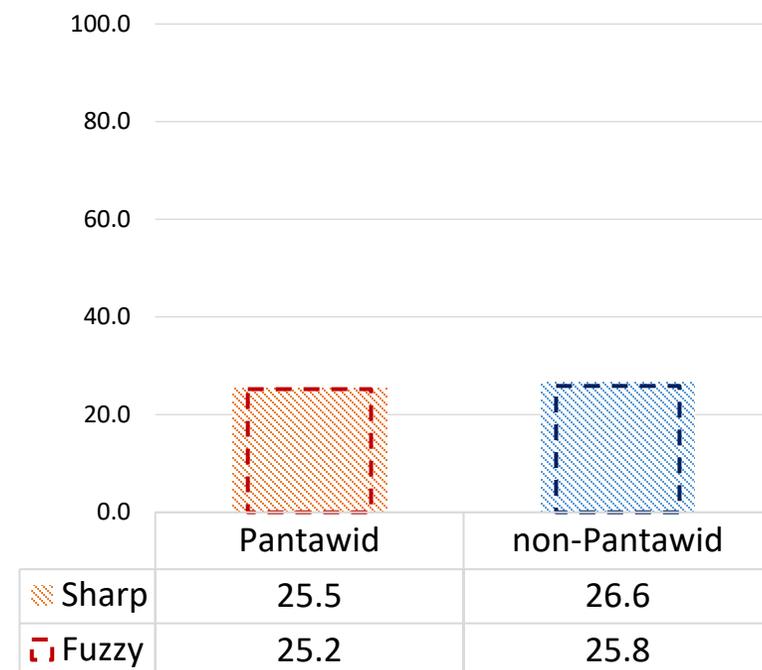
Child Health: Vitamin A, Immunization

Higher intake (6 to 7 pp) of Vitamin A within 6 months among beneficiaries



Note: Statistically significant for all sharp bandwidths, and fuzzy MSE and sampling bandwidths

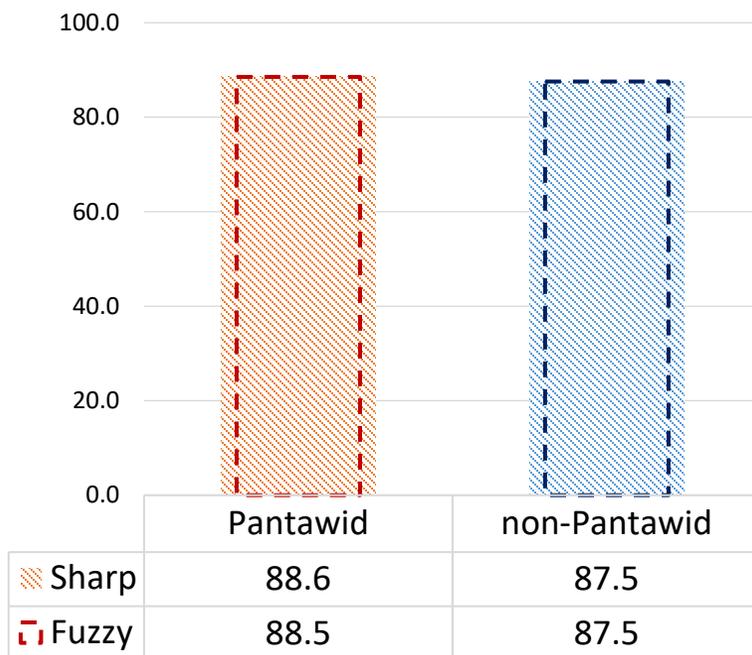
No discernable impact on complete immunization (excluding Hib and Rotavirus) for 12 months to 5 years old



Note: Not statistically significant for all bandwidths

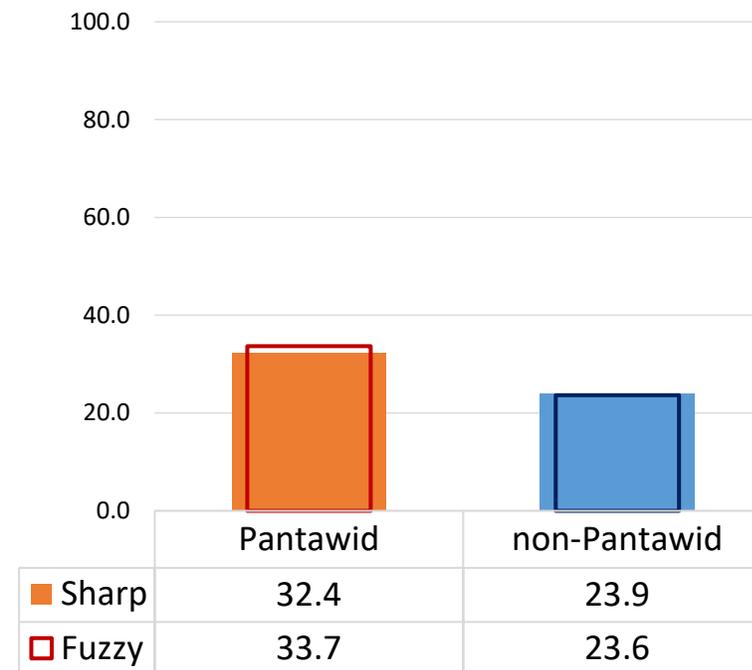
Child Health: Deworming

Similar proportions for receiving deworming pills once for school-aged Pantawid children



Note: Not statistically significant for all bandwidths

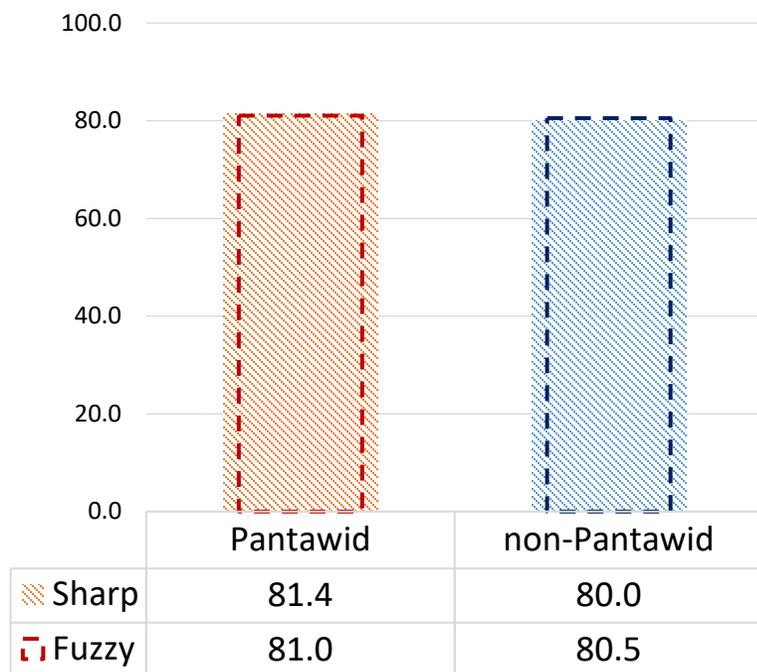
Positive impact on receiving deworming pills at least twice for school-aged Pantawid children (↑ 8 to 10 percentage points)



Note: Statistically significant for all bandwidths

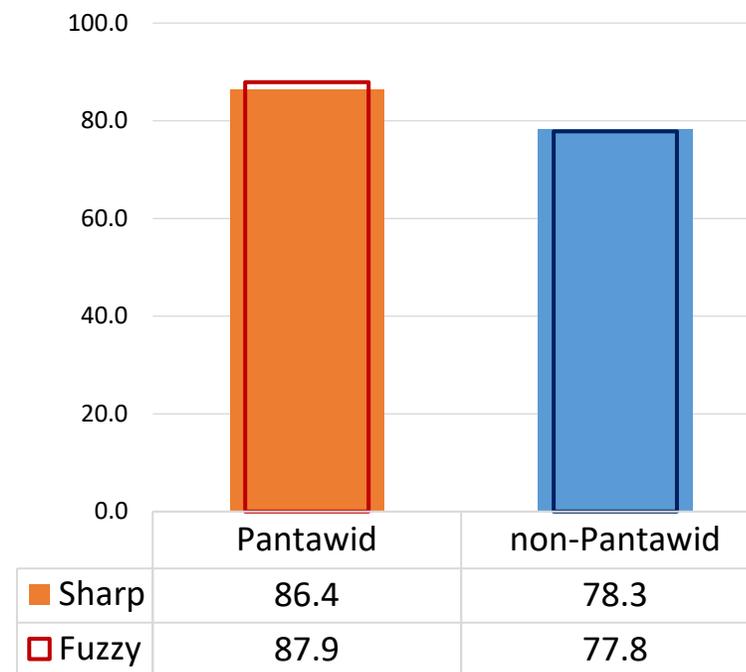
Child Health: Dietary Practices

No significant impact on **exclusive breastfeeding** for six months



Note: Not statistically significant for all bandwidths

Higher likelihood of being fed **vegetables** (↑ 8 to 10 percentage points) for Pantawid children

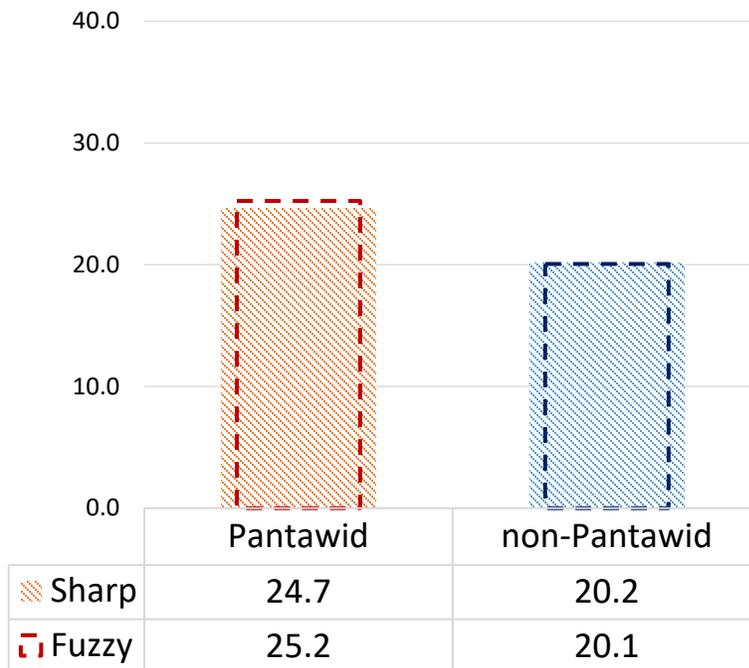


Note: Statistically significant for all bandwidths

Note: Solid bars and whole lines indicate statistically significant results

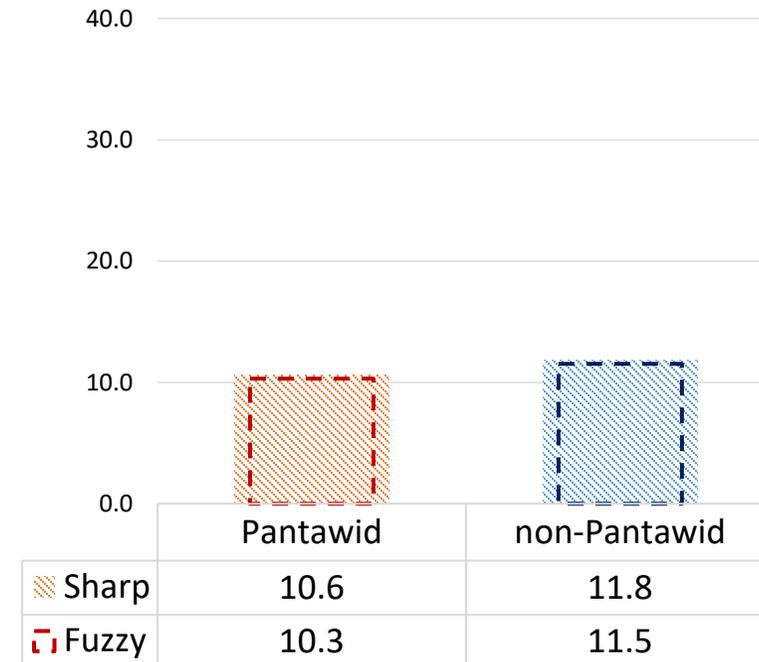
Child Health: Anthropometric Outcomes

No significant impact is noted on likelihood of being underweight across all bandwidths



Note: Not statistically significant for all bandwidths

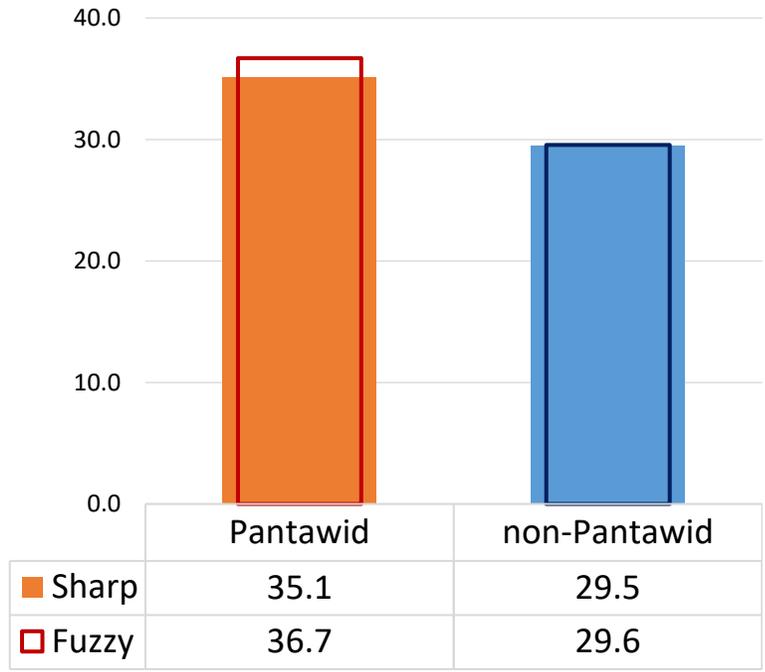
No program impact on incidence of wasting across all bandwidths



Note: Not statistically significant for all bandwidths

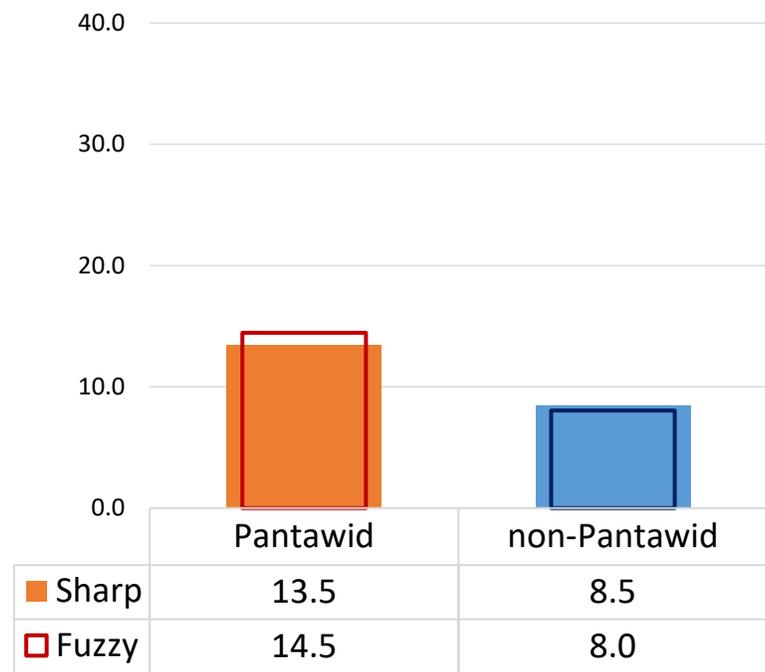
Child Health: Anthropometric Outcomes

Higher prevalence of stunting among Pantawid beneficiary children (↑ 5 to 7 percentage points)



Note: Statistically significant for all bandwidths

Negative impact on prevalence of severe stunting (↑ 5 to 6 percentage points) among children below 6 years old

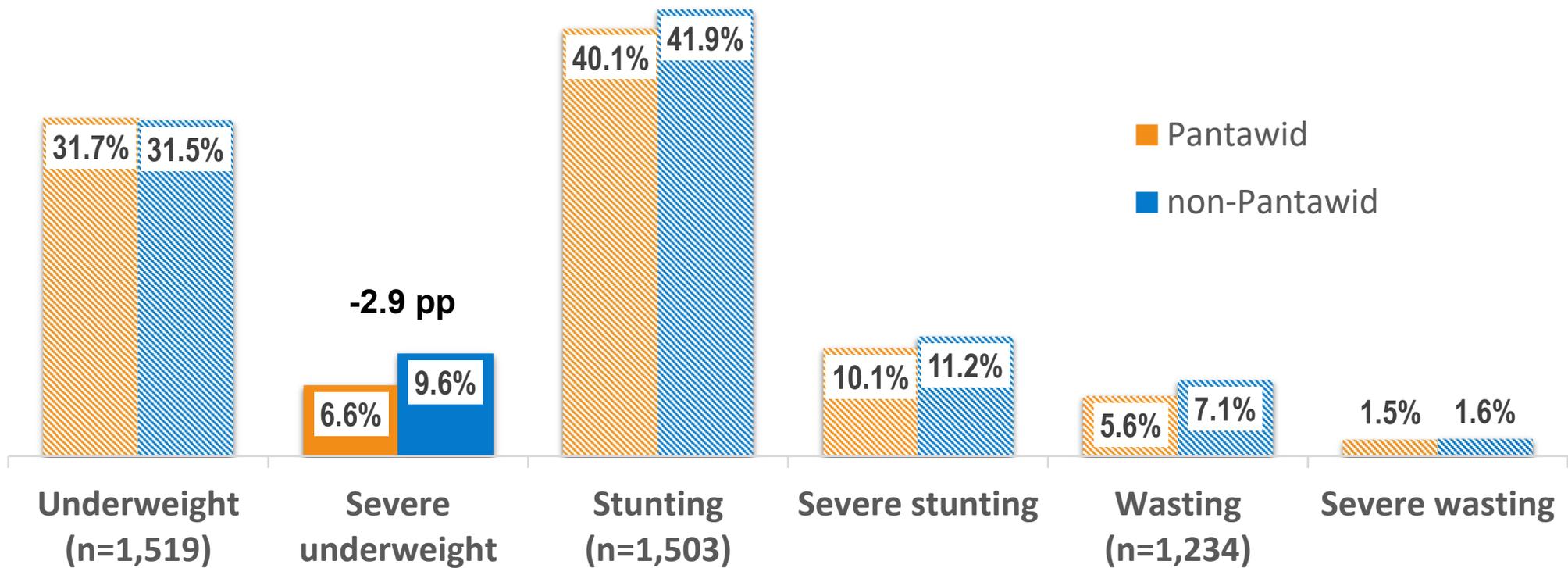


Note: Statistically significant for all bandwidths

RCT Cohort Study : Nutrition

- 2.9 percentage points reduction in the likelihood of being severely underweight among children in treatment group.
- No impact on other nutrition outcomes, although rates are lower in treatment compared to control.

Estimated among children born from February 2009 to January 2012

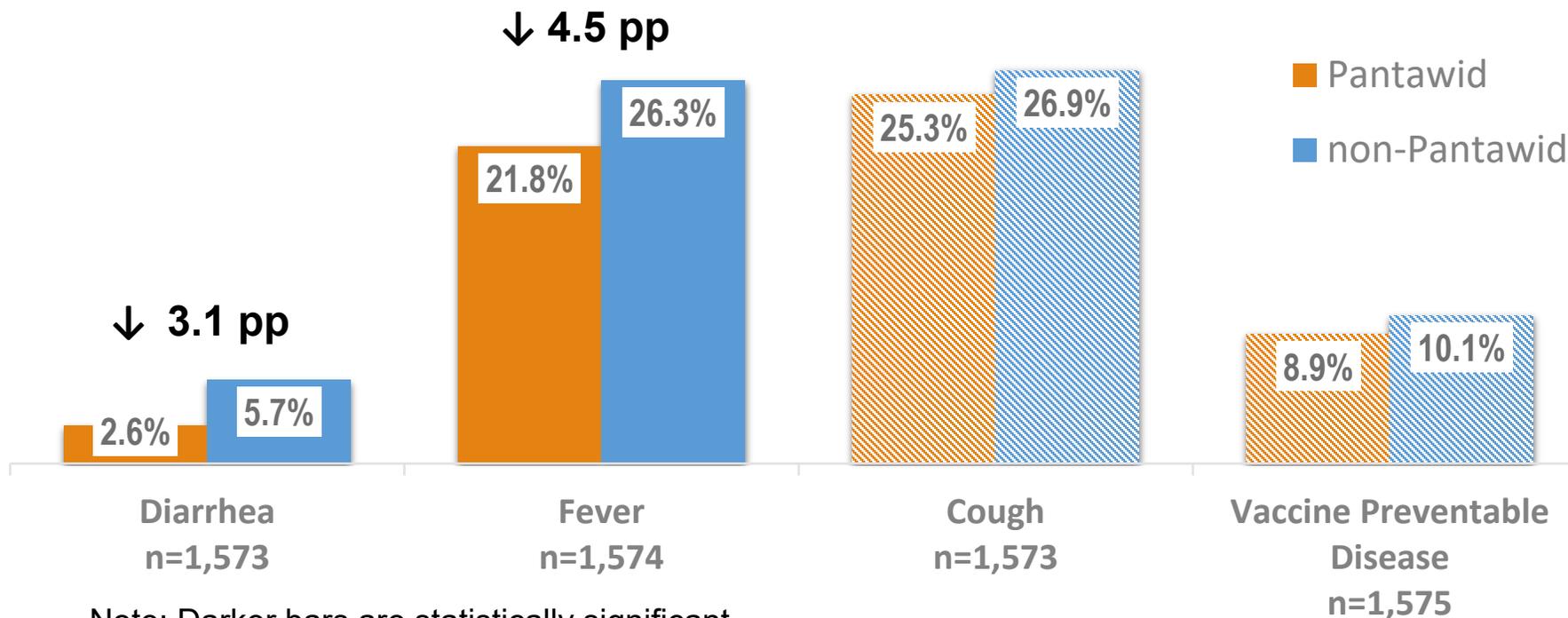


Note: Darker bars are statistically significant

RCT Cohort Study: Child Health

- Lower incidence of diarrhea by 3.1 percentage points and fever by 4.5 percentage points among children in treatment areas.
- No impact on incidence of cough and vaccine preventable diseases

Estimated among children born from February 2009 to January 2012



Note: Darker bars are statistically significant

Child Health and Nutrition

- **Only a small proportion of respondents reported that their child was targeted for a feeding program.** Most feeding programs are conducted by the daycare center and cover the whole class.
- **Few parents keep their own records of their child's weight and height.** Most rely on the record kept by the health facility.
- **Health facility visits for growth monitoring usually end with collection of weight and height of child.** Parents rarely receive nutrition counseling or check-up after the visit.
- **Parents are knowledgeable on proper feeding practices** and importance of proper nutrition for young children. However, **awareness of 1st 1000 days program is very low among respondents.**

Impression on Supply Side Conditions

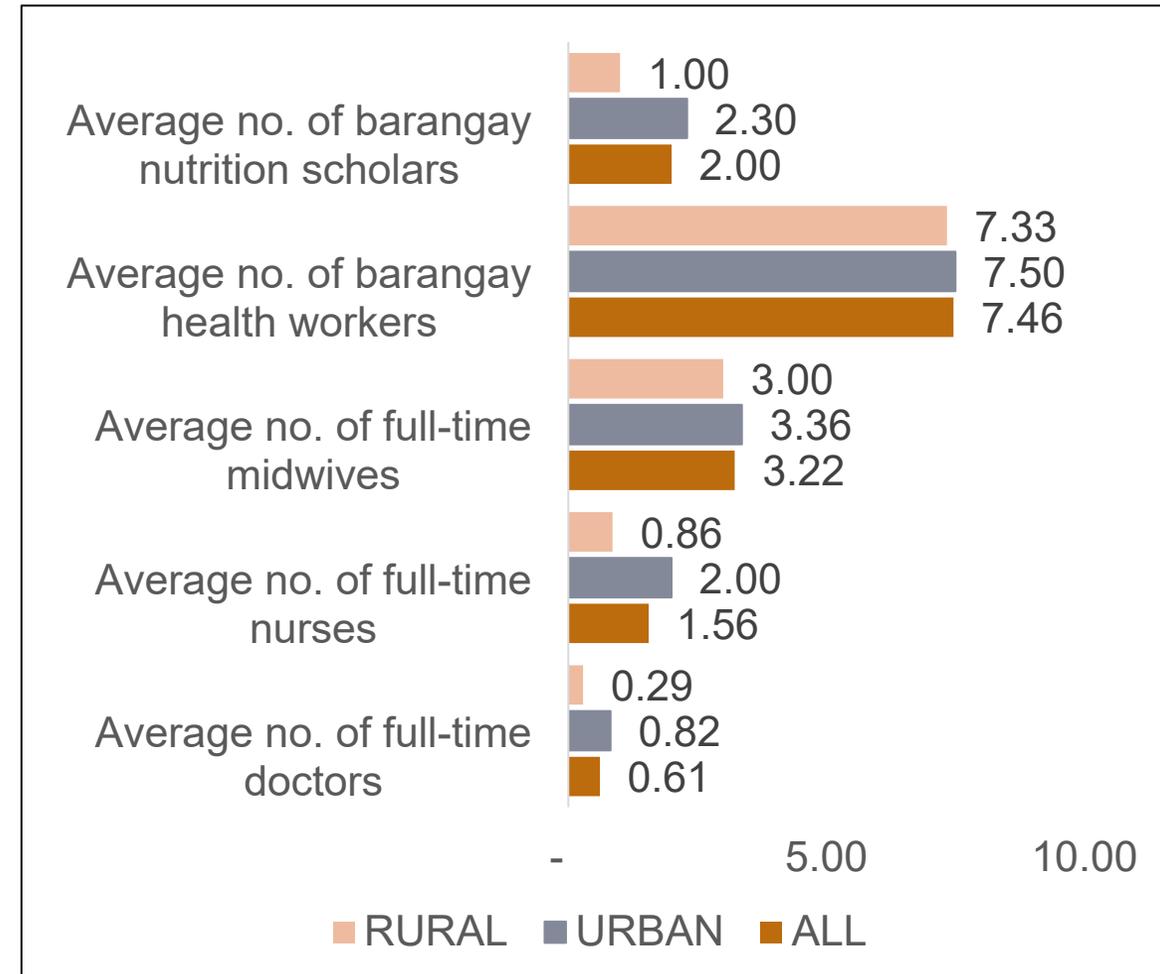
Many of the health facilities visited, particularly in rural areas, reported being understaffed based on ideal ratios of health personnel to community population.

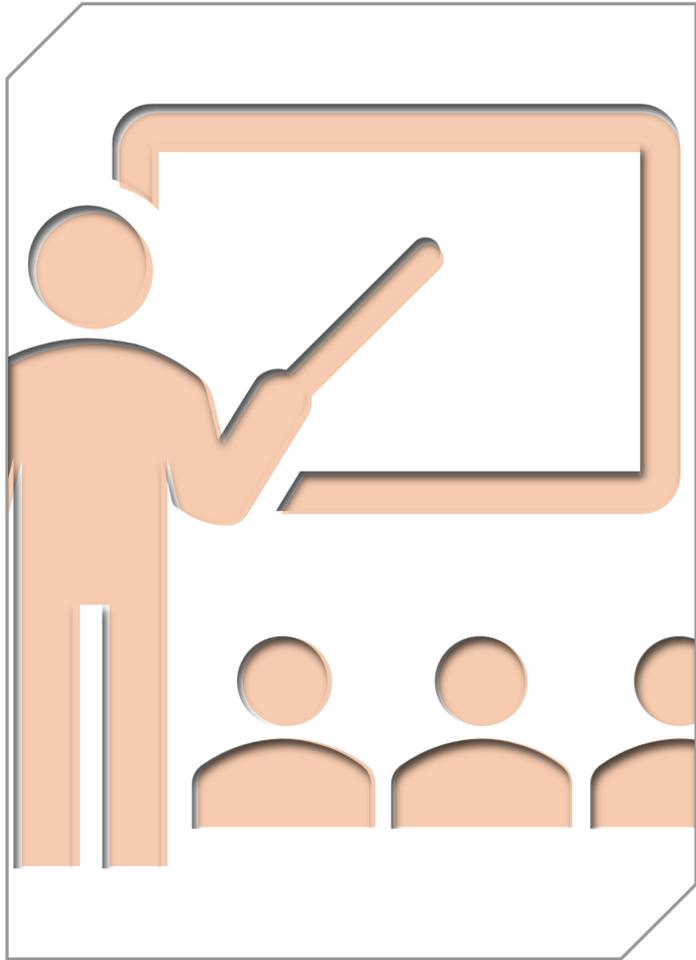
Ratio of health facility staff

Position	Target Ratio (DOH)*	Actual Ratio in Facilities visited
Doctor	1:20000	1: 30000
Nurse	1:10000	1:20000
Midwife	1:5000	1:8000

Source of target ratio: DOH National Health Objectives 2017-2022

Number of health facility staff per barangay, by urban/rural



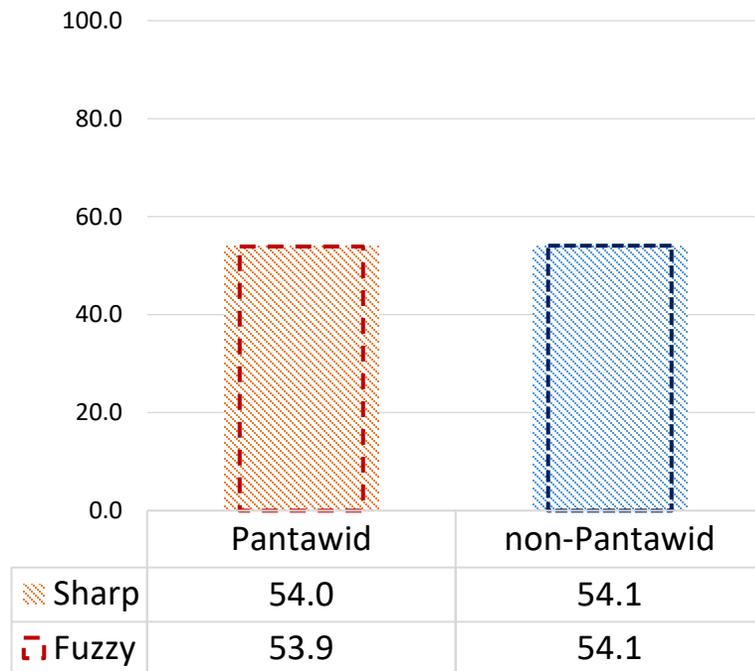


EDUCATION AND CHILD LABOR

Education:

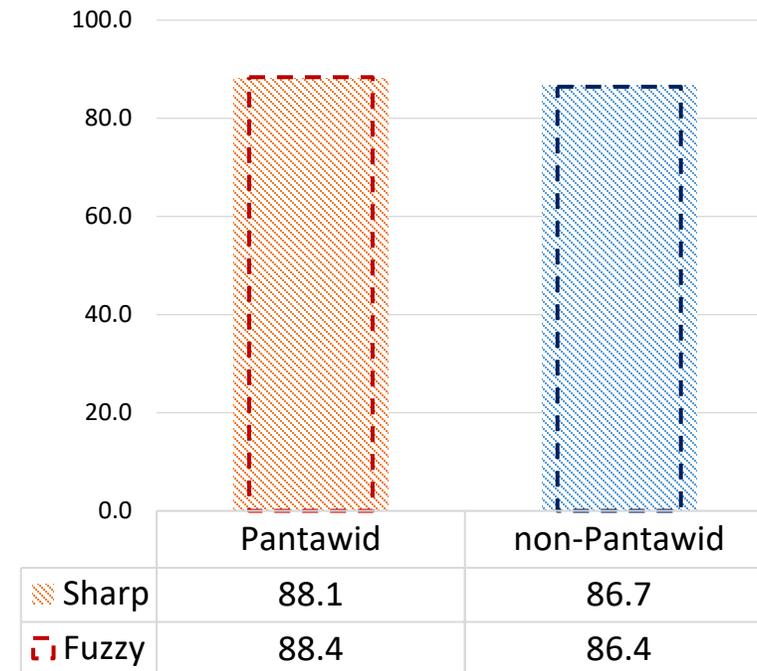
Enrollment and Attendance of 3-5 years old

No significant difference in **enrollment of children 3 to 5 years old**



Note: Not statistically significant for all bandwidths

No significant difference in **attendance rate of children 3 to 5 years old**

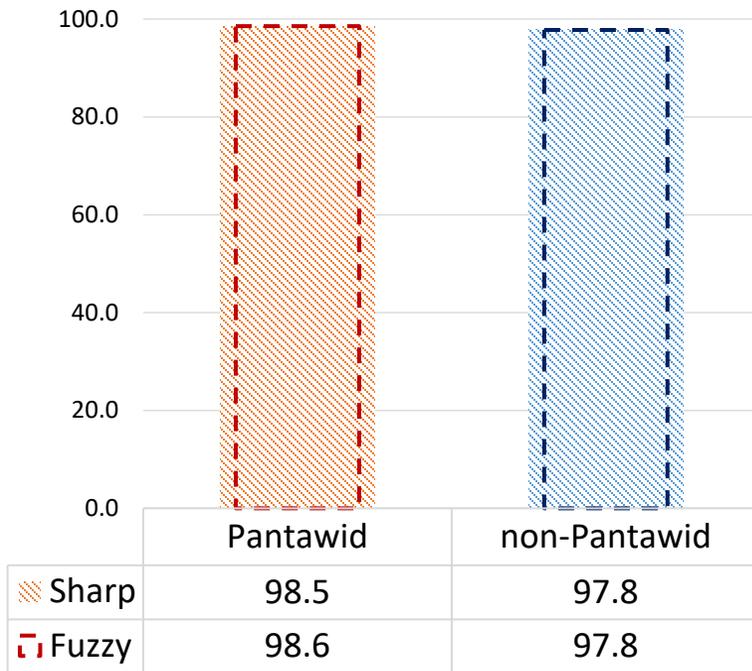


Note: Not statistically significant for all bandwidths

Education:

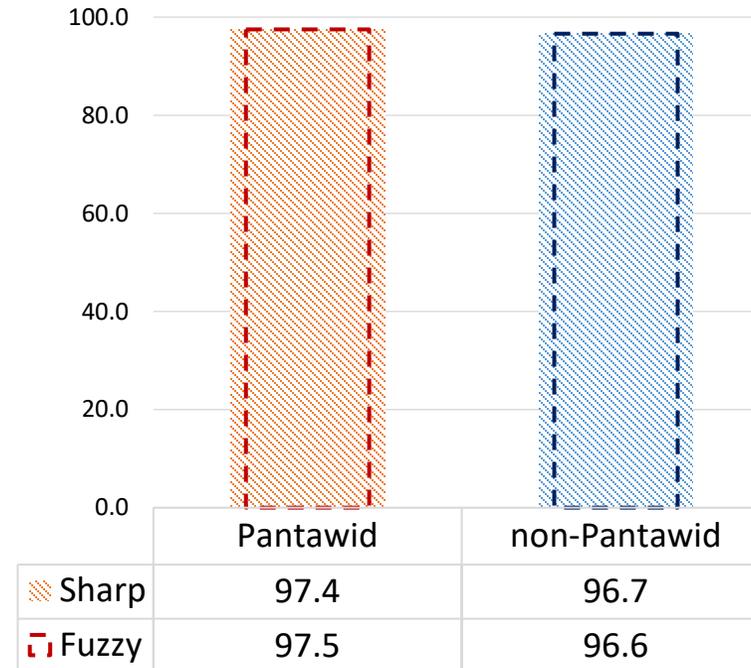
Enrollment and Attendance of 6-11 years old

No impact on enrollment rates of children 6 to 11 years old - this may be due to already high baseline proportions of enrolled.



Note: Not statistically significant for all bandwidths

No impact on attendance rate of children 6 to 11 years old

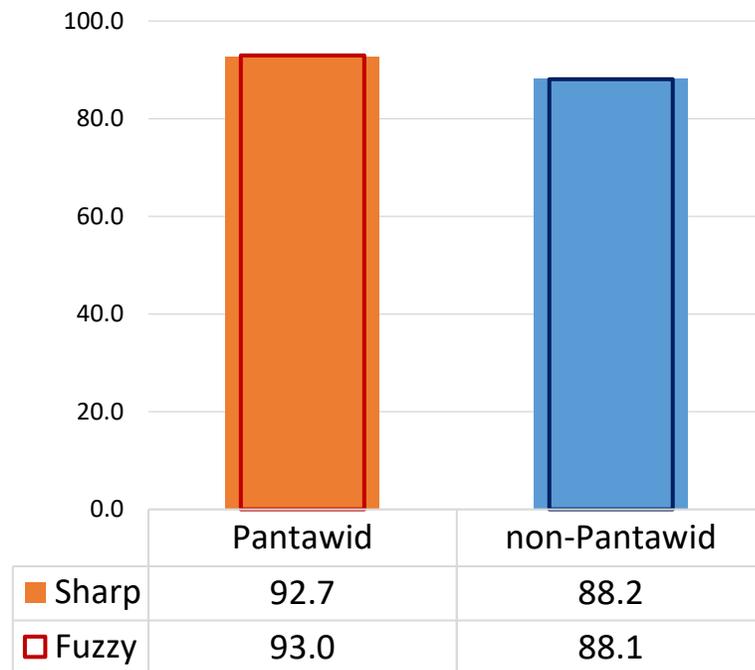


Note: Not statistically significant for all bandwidths

Education:

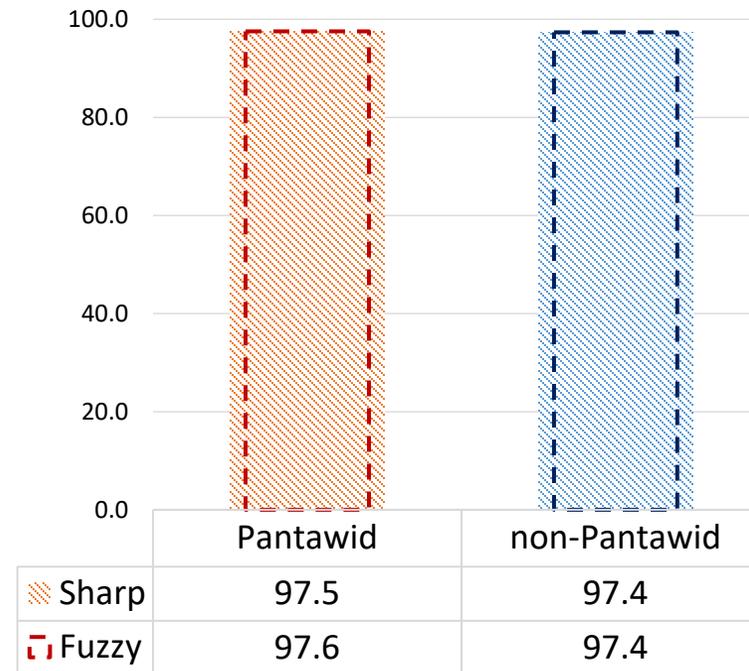
Enrollment and Attendance of 12-17 years old

Positive impact on enrollment rates for older children (12 to 17 years old), with higher enrollment rate (↑ 4.5 percentage points) among Pantawid children



Note: Statistically significant for CER and sampling bandwidths

No impact on attendance rate of children 12 to 17 years old

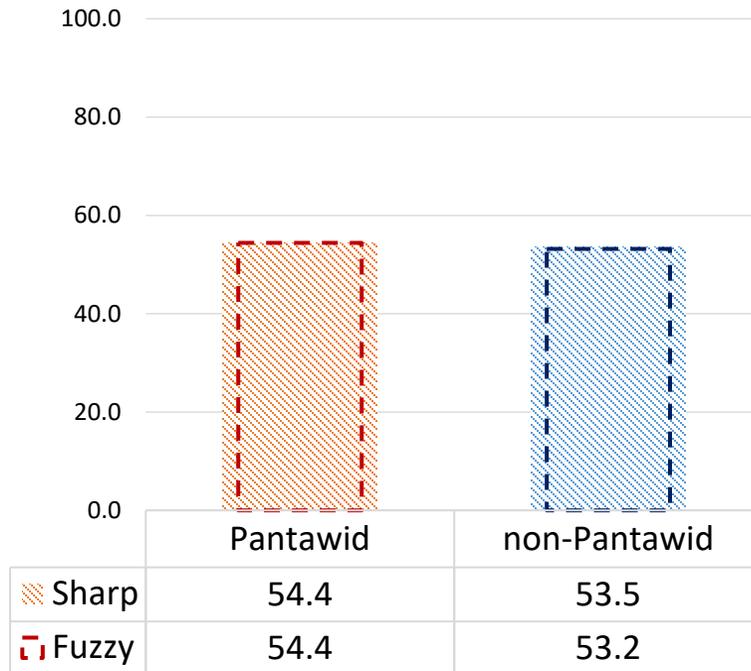


Note: Not statistically significant for all bandwidths

Education:

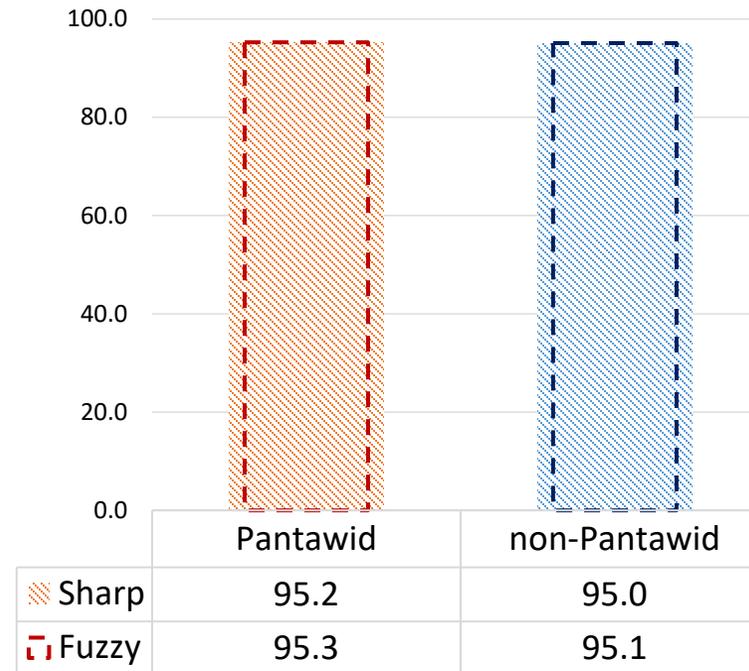
Age-appropriate enrollment

No significant difference noted on age-appropriate enrollment in preschool or kindergarten (3-5 years old)



Note: Not statistically significant for all bandwidths

No significant difference on age-appropriate enrollment in elementary for both Pantawid and non-Pantawid children

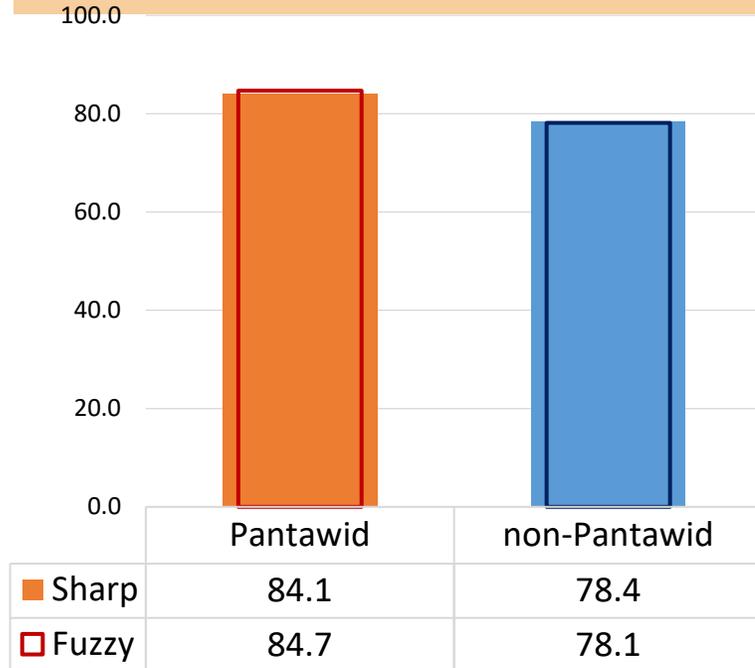


Note: Not statistically significant for all bandwidths

Education:

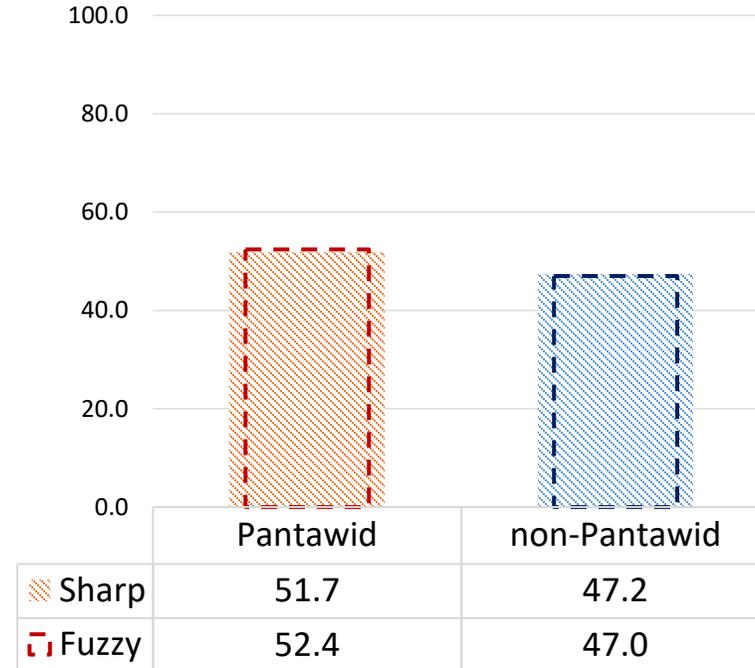
Age-appropriate enrollment

Age-appropriate enrollment in junior high school (12-15 years old) is higher by 5.7 percentage points among Pantawid beneficiaries



Note: Statistically significant for all bandwidths

No significant difference is noted on age-appropriate enrollment in Senior High School (16-17 years old)

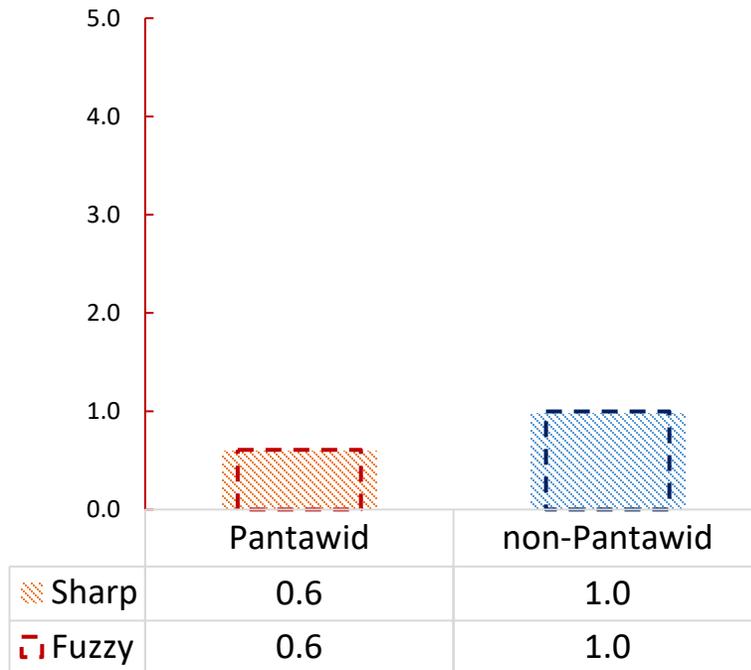


Note: Not statistically significant for all bandwidths

Education:

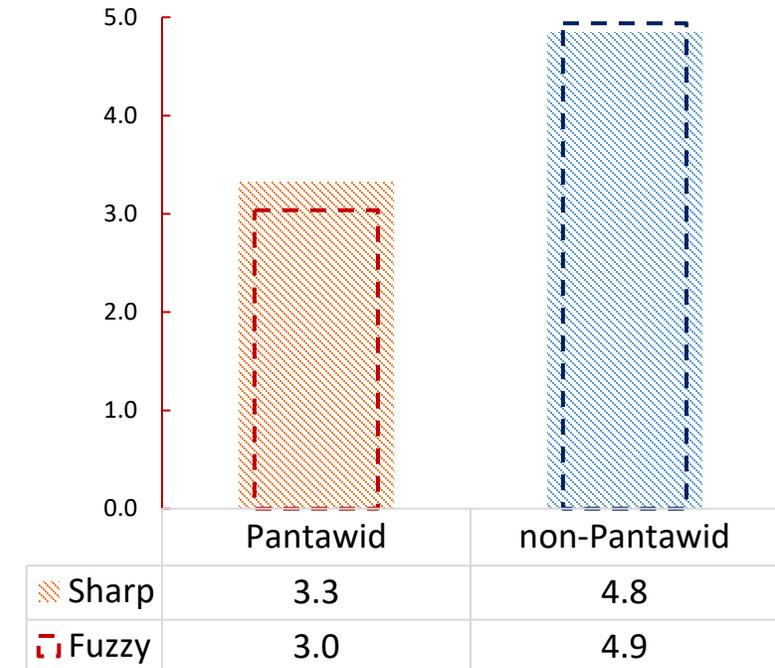
Dropout rate

No significant impact on dropout rate among children 6 to 11 years old



Note: Not statistically significant for all bandwidths

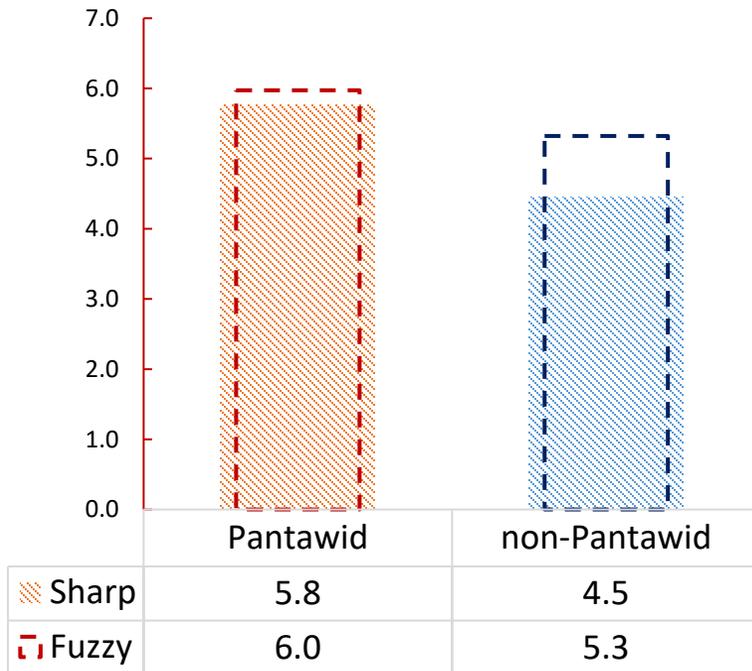
No significant impact on dropout rate among children 12 to 17 years old



Note: Statistically significant for sampling bandwidth

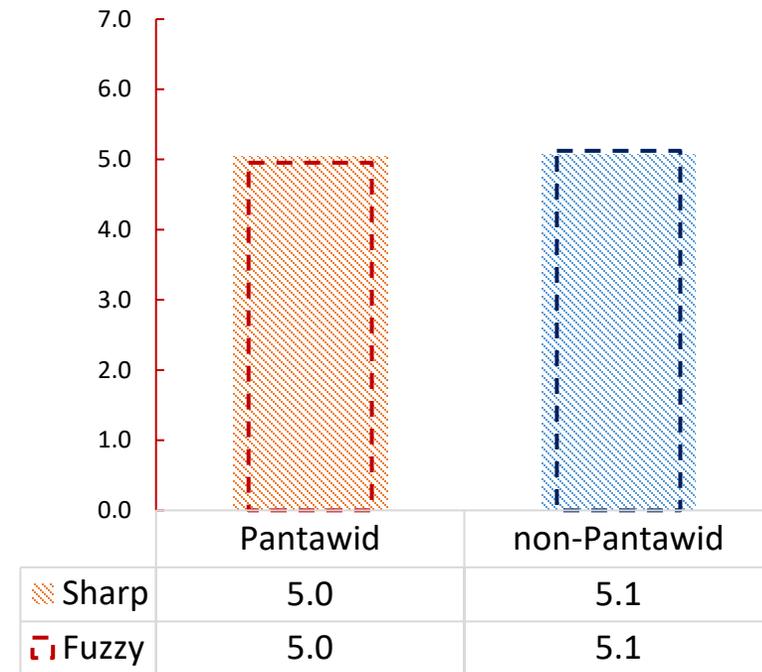
Child Labor

No significant impact on proportion of children (10-14 years old) engaging in paid work in last month



Note: Not statistically significant for all bandwidths

No significant impact on number of days worked among children aged 10-14 years old



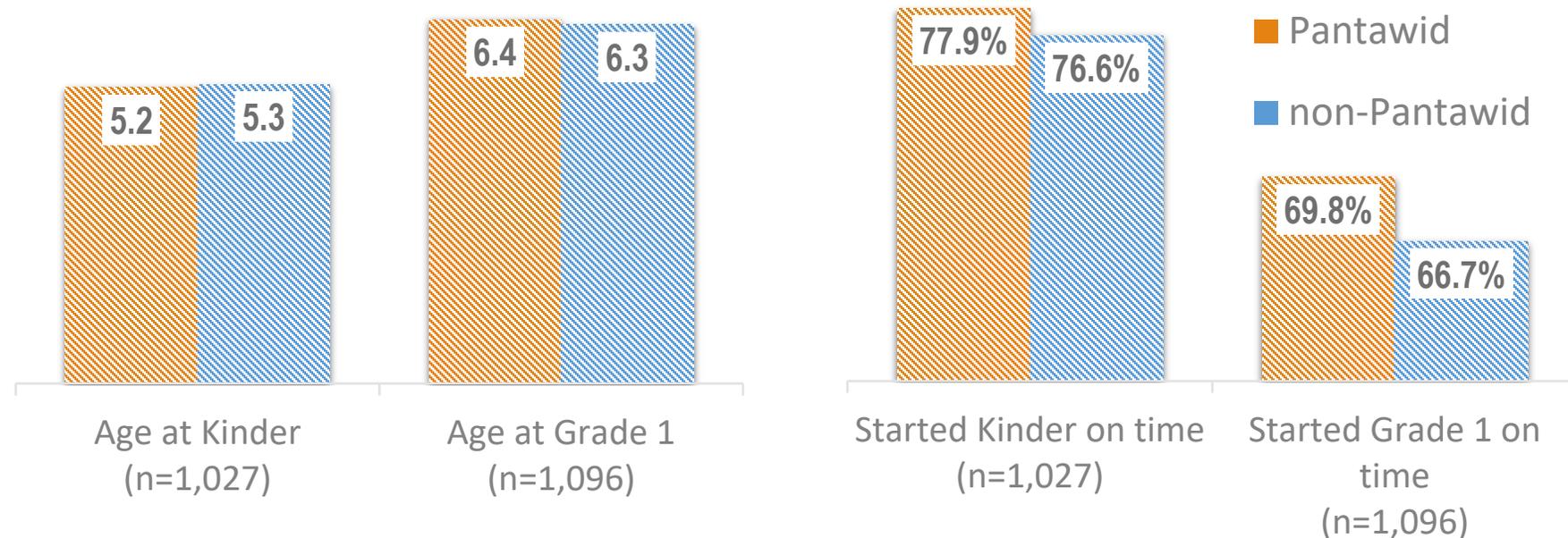
Note: Not statistically significant for all bandwidths

Among children that worked at least one day in the past 12 months, **9 out of 10 were also enrolled in school.**

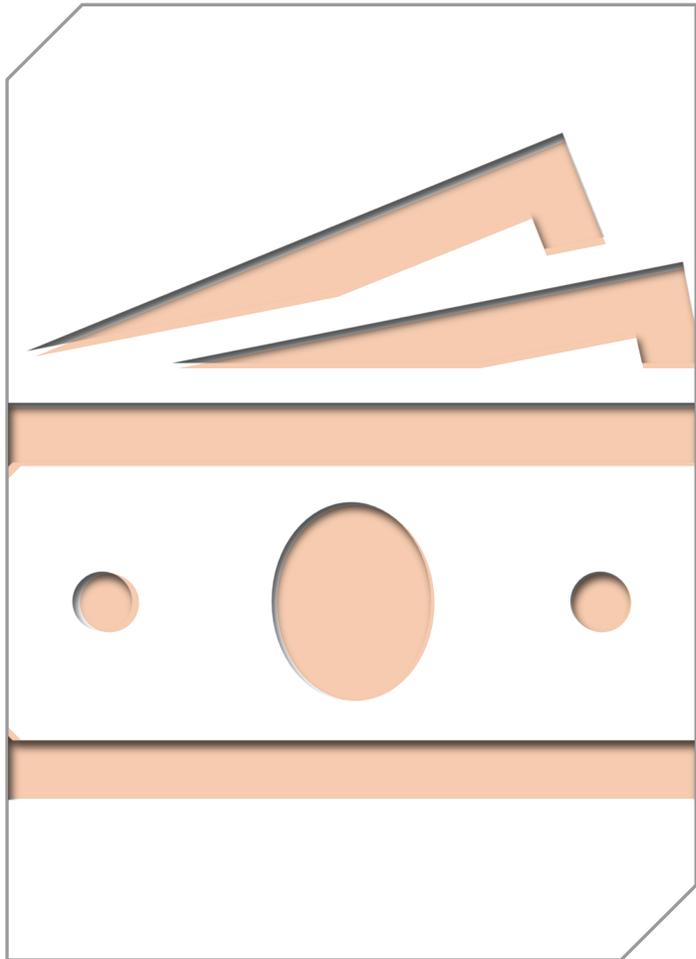
RCT Cohort Study: Start of Schooling

- **No significant difference between education outcomes of treatment and control group among children who were 5 years old in Feb 2009 to Jan 2012**
- **Children in the treatment group started Grade 1 slightly earlier compared to the control, but only for the model controlling for individual-level covariates**

Estimated among children 5 or 6 years old in February 2009 to January 2012



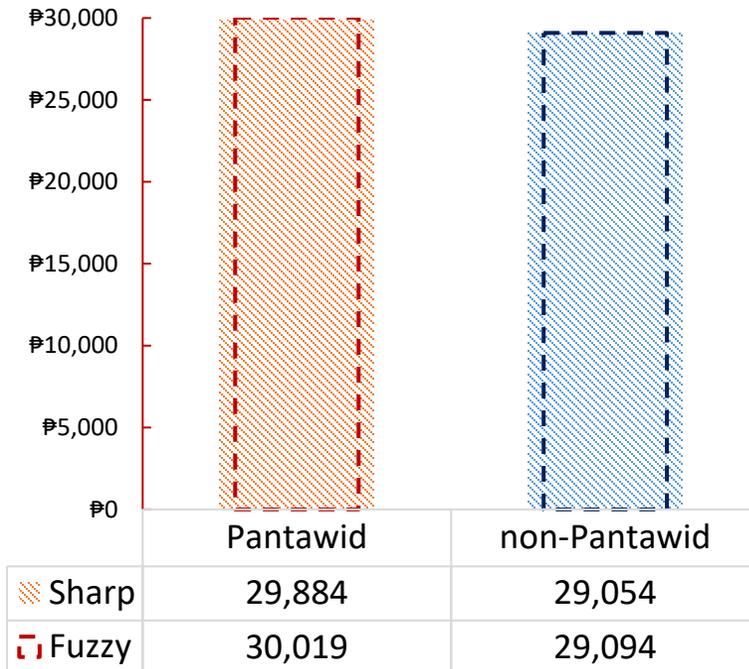
Note: Darker bars are statistically significant



HOUSEHOLD WELFARE AND LABOR OUTCOMES

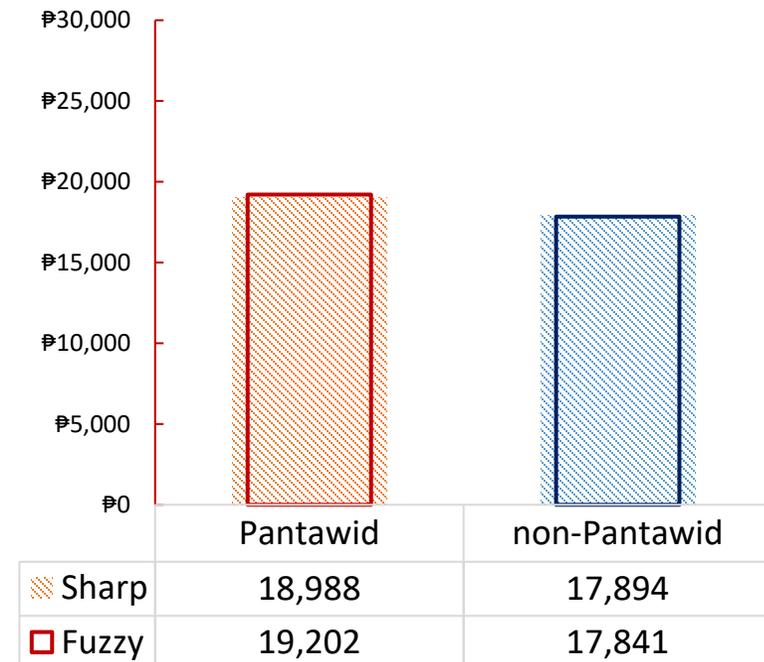
Household Welfare: Household Expenditures

No statistically significant difference on average total per capita expenditure between Pantawid and non-Pantawid households



Note: Not statistically significant for all bandwidths

Statistically significant difference on average total per capita food expenditure between Pantawid and non-Pantawid households (↑ PHP1361 among Pantawid) based on fuzzy RD

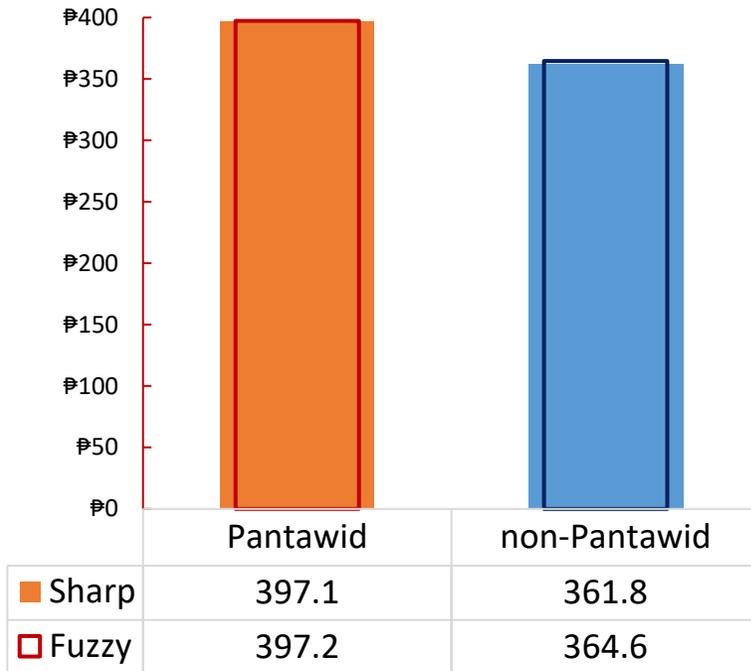


Note: Statistically significant for fuzzy MSE bandwidth, and sampling bandwidths for sharp and fuzzy RD

Note: Solid bars and whole lines indicate statistically significant results

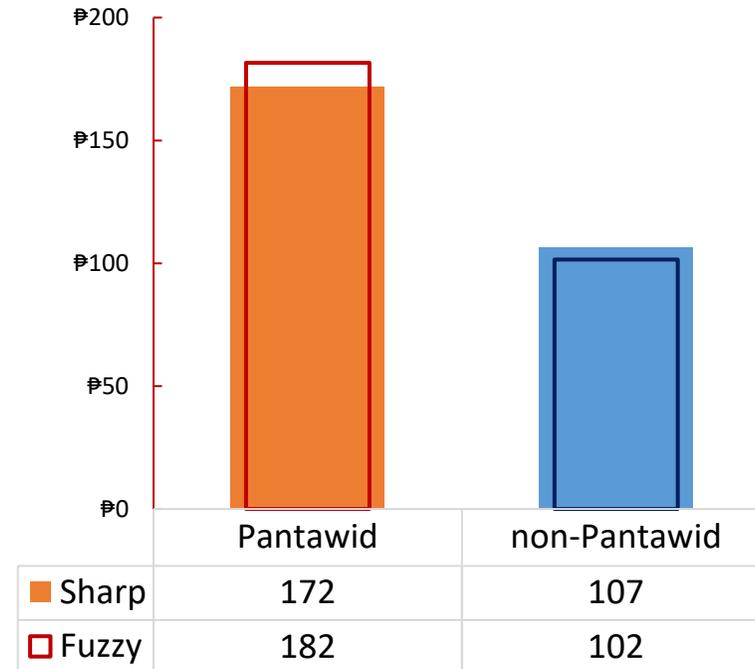
Household Welfare: Household Expenditures

Expenditure on education among Pantawid households (per school-aged child) is **Php 35 higher**



Note: Statistically significant for all sharp bandwidths, and fuzzy sampling bandwidth

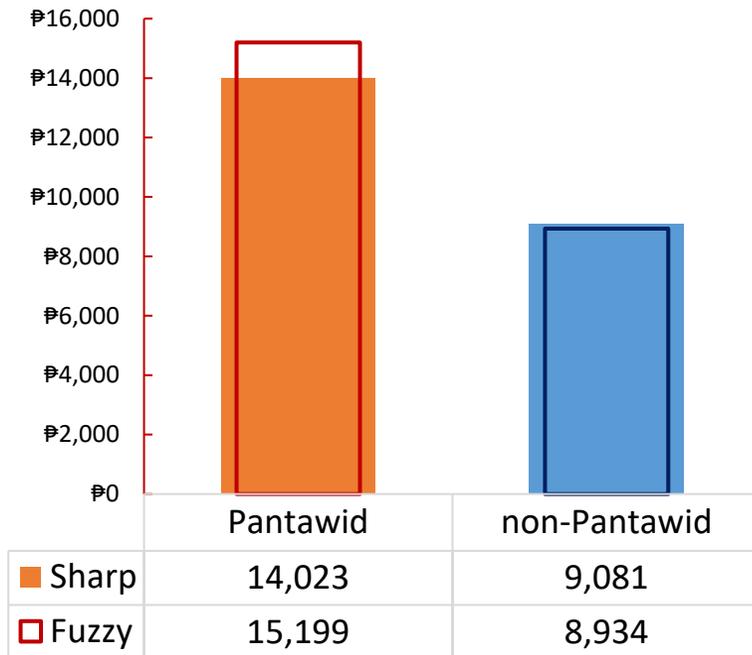
Pantawid households spend **Php 65 more on clothing and footwear** compared to non-Pantawid



Note: Statistically significant for all bandwidths

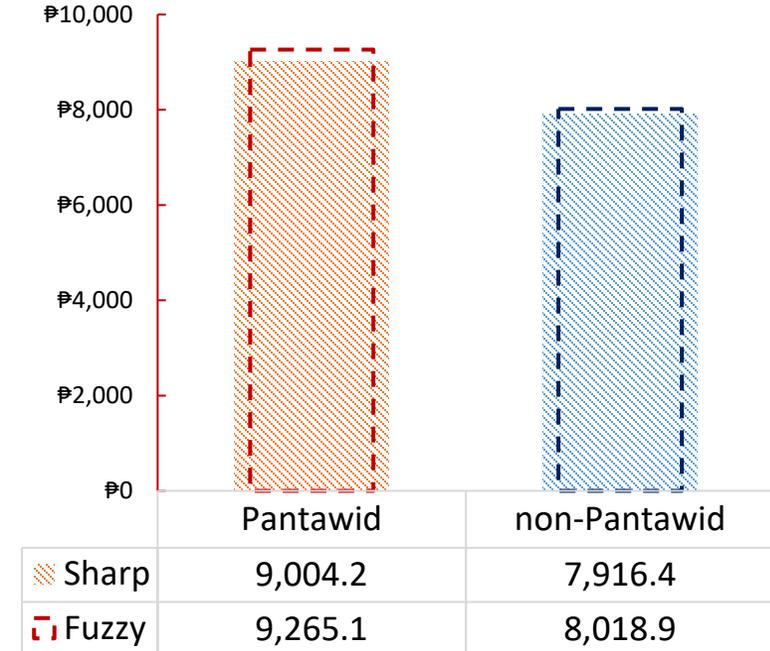
Household Welfare: Household Income

Household per capita income for beneficiary households is significantly higher (by PHP4,900 to PHP6300) when grants are included



Note: Statistically significant for all bandwidths

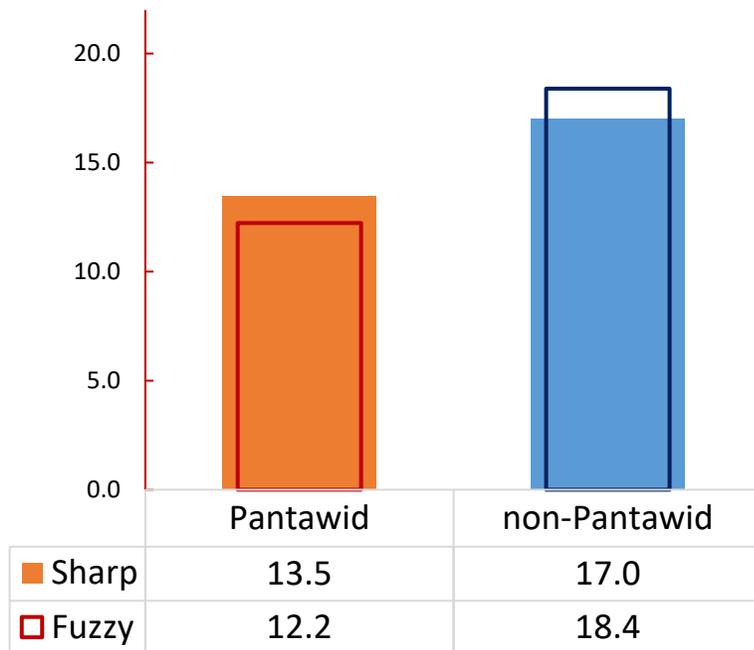
No statistically significant difference in household income when grants are excluded



Note: Not statistically significant for all bandwidths

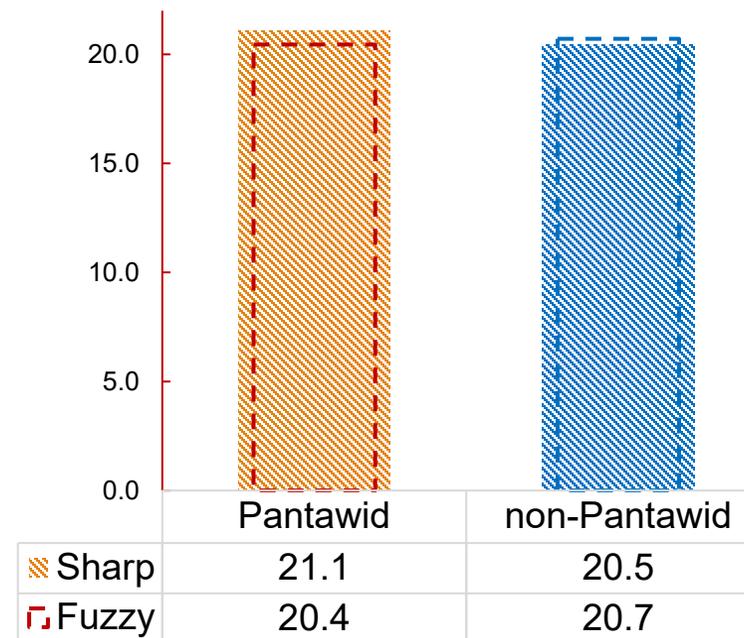
Household Welfare: Hunger and Self-rated poverty

Significant decrease in hunger incidence among beneficiary households (by 4 to 6 percentage points)



Note: Statistically significant for all bandwidths

No statistically significant difference on self-rated poverty



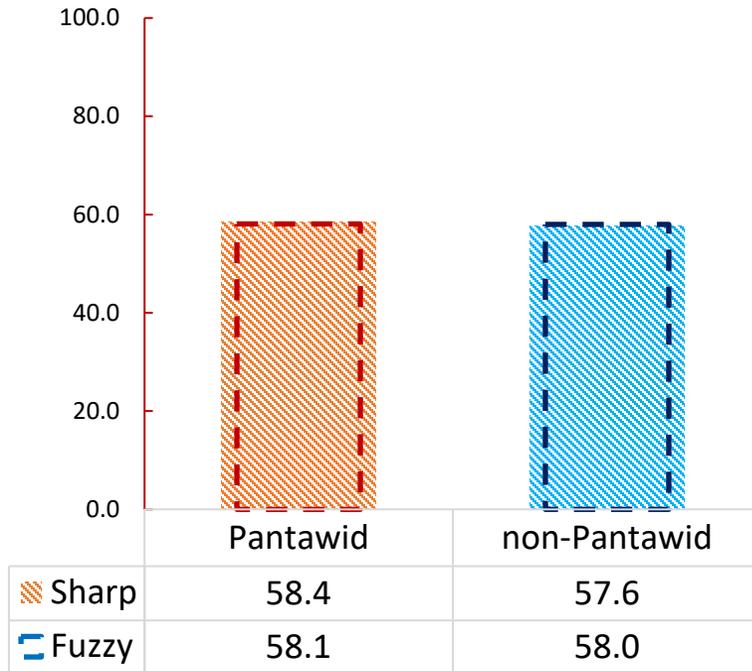
Note: Not statistically significant for all bandwidths

Note: Solid bars and whole lines indicate statistically significant results

Labor Outcomes

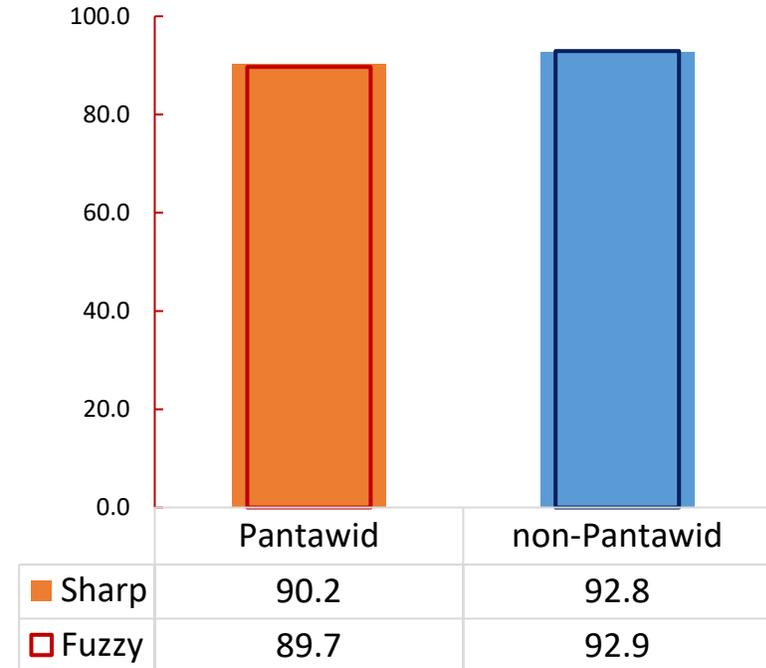
Labor Force Participation and Employment

No statistically significant difference between labor force participation rates of Pantawid and non-Pantawid



Note: Not statistically significant for all bandwidths

Lower likelihood of being employed among Pantawid beneficiaries was noted (by 3 percentage points). This is observed among **older workers (55 to 64 yo), males, and in rural areas.**

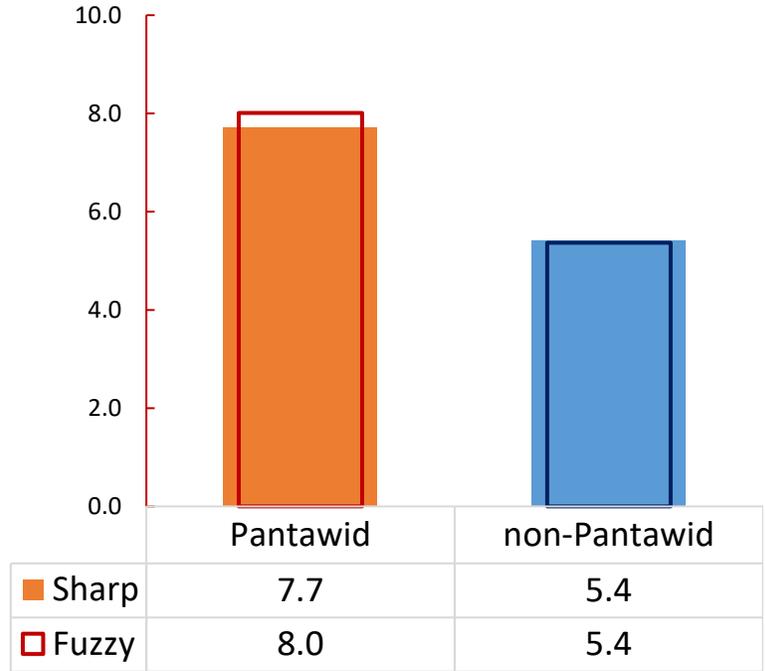


Note: Statistically significant for CER and MSE bandwidths

Labor Outcomes

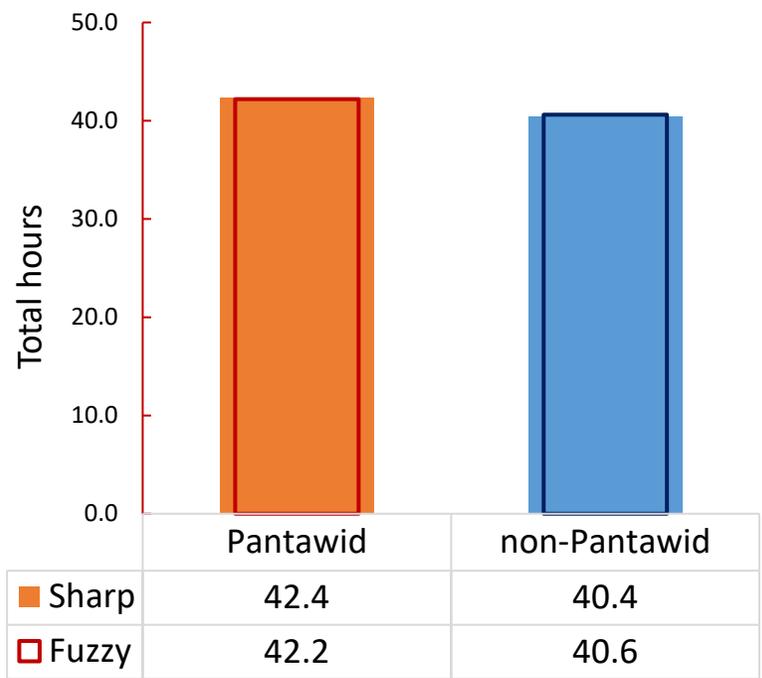
Other jobs and Work hours

Pantawid beneficiaries are more likely to have another job or business aside from their primary occupation by **2.3 percentage points**



Note: Statistically significant for CER bandwidth, and sharp MSE bandwidth

Compared to non-beneficiaries, **Pantawid beneficiaries work 2 more hours per week** in their primary occupation

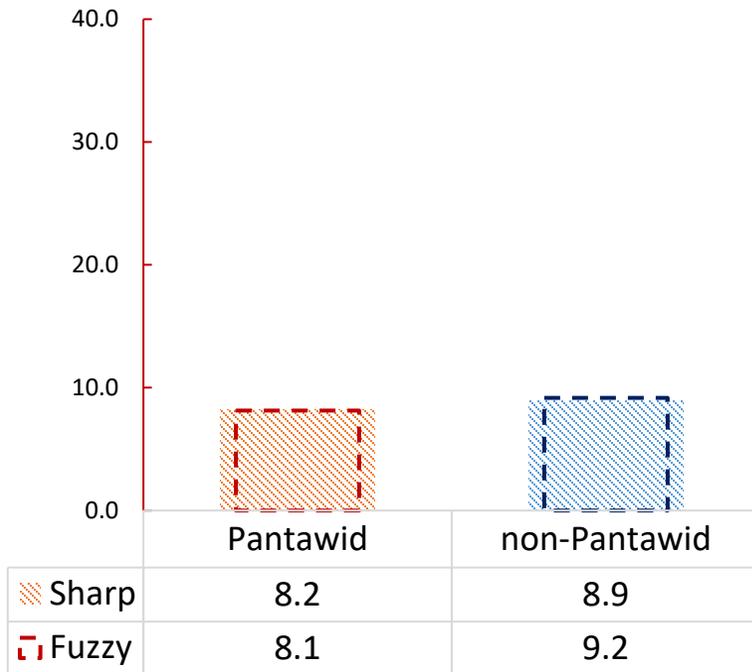


Note: Statistically significant for CER bandwidth, and sharp MSE bandwidth

Labor Outcomes

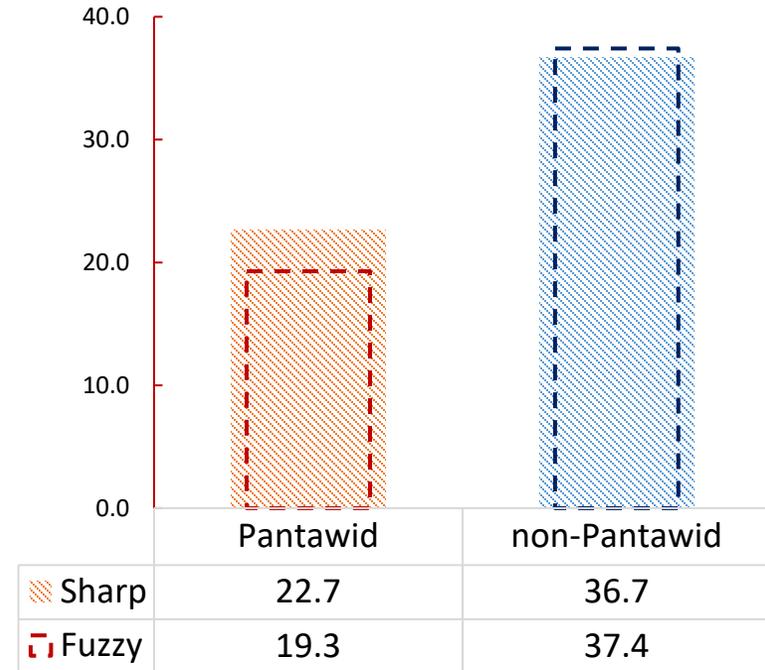
Job-seeking Behavior

No significant difference in **work-seeking among employed**



Note: Not statistically significant for all bandwidths

No impact on work-seeking among **unemployed**, however higher proportion among Non-Pantawid beneficiaries



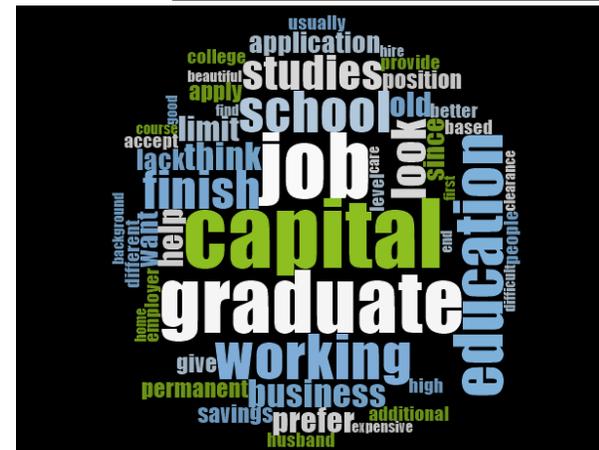
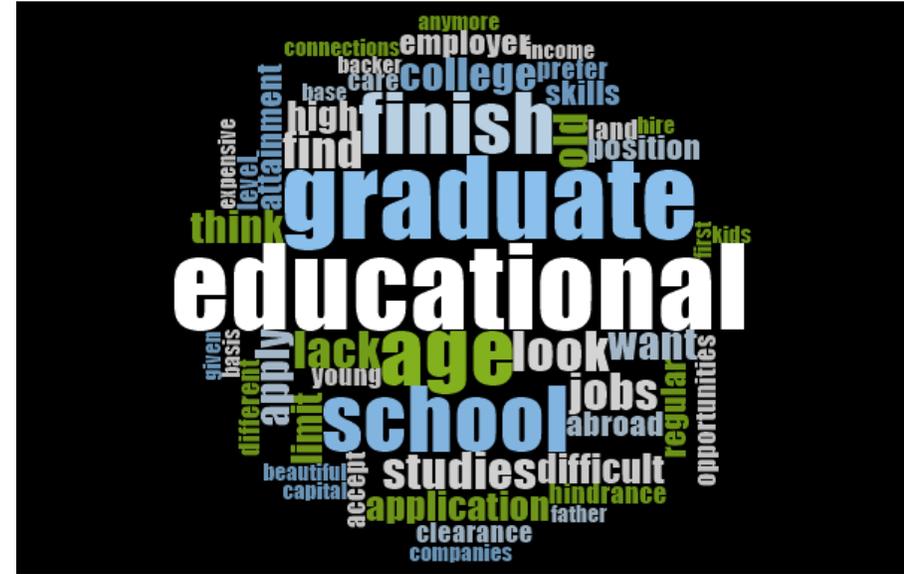
Note: Not statistically significant for all bandwidths

Labor Outcomes

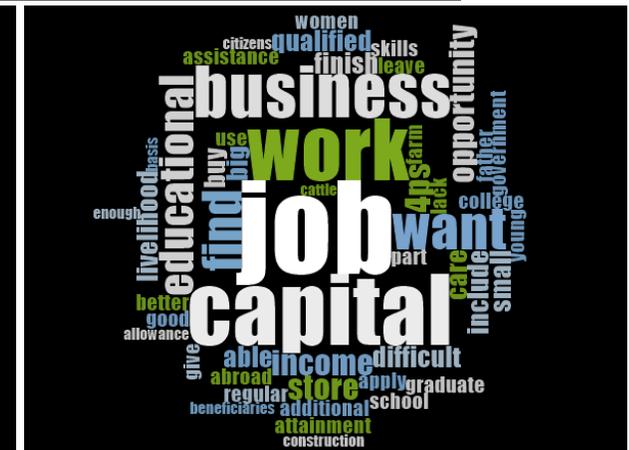
Respondents mentioned the following barriers to gaining regular employment or having a regular source of income:

- Qualifications (i.e., education, age)
- Lack of jobs in the community
- Seasonality of jobs in the community
- Lack of capital to start a business

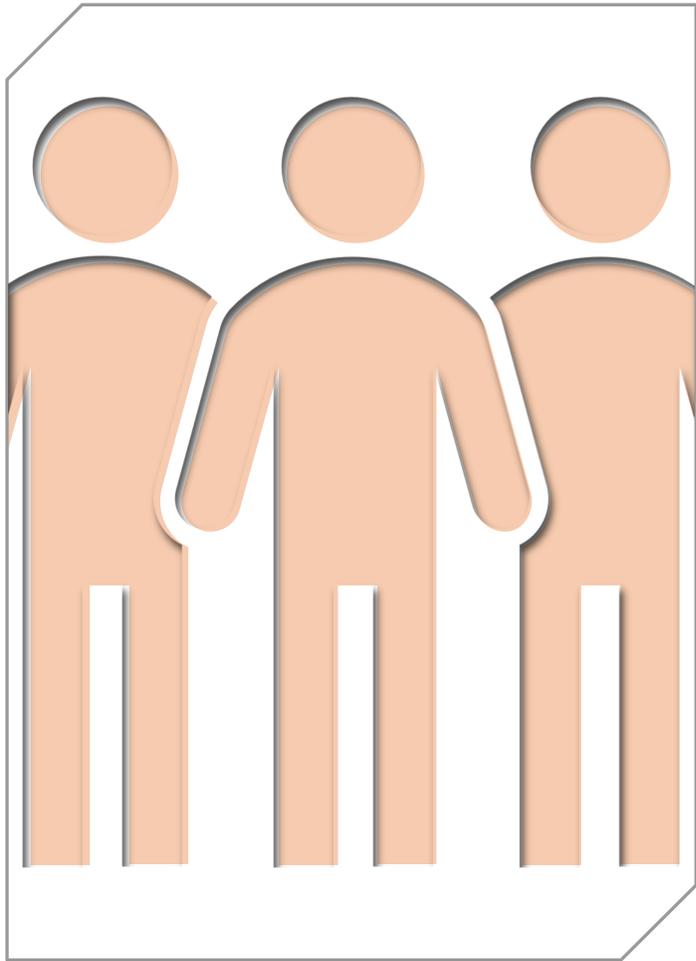
URBAN	Availability of capital is top concern, followed by educational attainment
RURAL	Availability of jobs is top concern, followed by availability of capital



URBAN



RURAL



SOCIO-BEHAVIORAL OUTCOMES

Socio-behavioral Outcomes

Strong program impact on FDS-related outcomes.

- 26 to 32 percentage points higher Pantawid respondents are reported attending a **parenting session** in the past six months
- 6 out of 10 Pantawid beneficiaries participate in **voluntary community activities**. This is higher compared to 3 out of 10 among non-Pantawid.
- Pantawid Pamilya promotes **ownership of evacuation kit**, with 33% of Pantawid households reporting ownership compared to 22% of non-Pantawid households
- 14 to 22 percentage points higher proportion of household member who are **officers of community organizations** among Pantawid

Socio-behavioral Outcomes

Pantawid children have more 'grit' and are more determined

<i>Ask for help when lesson is difficult</i>	4 percentage points higher among 4Ps children
<i>Strive to get higher grades</i>	3 percentage points higher among 4Ps children
<i>Finish schoolwork before playing or resting</i>	4 percentage points higher among 4Ps children
<i>Finish schoolwork despite lack of time and resources</i>	Not statistically significant
<i>Overall Grit Index</i>	Higher for 4Ps children by 0.12 to 0.15 units

Recommendations

Recommendations

- 1. Strengthen program aspects that influence the ‘first 1000-days of life’ to promote better health among pregnant women and young children.**
 - Program should take advantage of passage of the first-1000 days legislation
 - Other agencies and children-focused CSOs providing interventions toward the first 1000-days of life campaign should be tapped to maximize FDS in delivering key messages
- 2. Address the gaps in updating of changes in household composition - especially newborns and new pregnancies.**
 - The program implementers should take a more active role in updating the records of beneficiaries, instead of relying in voluntary updates filed by beneficiaries
 - Criteria for updating should be clarified to beneficiaries and program staff

Recommendations

3. Strengthen the monitoring of compliance to health conditions to capture better the utilization levels of available services by beneficiaries.

- The program can also benefit from monitoring the type and quality of services accessed by beneficiaries to ensure that they are able to fully maximize the interventions available. Assistance of the Department of Health and the local government units are vital.
- Information on supply-side conditions should be regularly collected and used to inform partner agencies regarding gaps in service delivery.

4. Do an in-depth study on the puzzling impact of nutrition.

- Identifying the important intermediate factors that drive the impacts on nutrition are as important as the impact on the final outcomes itself.

Recommendations

5. Consider refocusing education intervention among older children where benefits are larger, and children are more at risk of dropping out of school.

- The program should consider removing elementary education grant based on attendance but provide instead reasonably attractive amount of enrollment and grade completion grants for elementary children.
- The amount of grants that can be saved from this could be reallocated to increase the amount of education grants for high school

6. Pursue studies that will analyze the impact of the program on learning.

- The program should endeavor to get the achievement test scores of the students from DepEd in order to understand the impact of the program on learning.

7. Look for solutions how to reduce child labor incidence and duration.

- Findings show that children are **still going to school** despite their employment.
- Amount of grants that should be given to older children should be studied thoroughly to cover higher costs in high school

Recommendations

- 8. Identify, define more clearly, measure, and monitor the knowledge, attitude, and practices that the FDS want beneficiaries to adopt.**
- 9. Taking the cue from the results on grit, the program should start doing studies that will enhance understanding of how the program may help promote or discourage socio-emotional skills.**
 - The program should maximize the FDS effect by sharpening the delivery of key ideas and messages.
 - Additional support should be provided for the conduct of FDS
- 10. There should be continuous evaluation and updating of the grant amount.**

Recommendations

- 11. Given high compliance, the program may want to consider updating its program conditions and increase the number of minimum antenatal visits to reflect the number recommended by the World Health Organization (WHO 2016).**
- 12. Bolster health service delivery in rural areas in terms of staffing, facilities, and equipment.**
- 13. Barriers to regular employment need to be addressed.**
 - Existing DSWD programs may be strengthened targeted towards 4Ps beneficiaries to address this demand for livelihood programs
 - Implementation of DSWD's Sustainable Livelihood Program should be strengthened.



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