

Policy, Institutional, and Expenditure Review of Bottom-up Approach Disaster Risk Reduction and Management

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Discussion Overview

- ❑ Identify the key issues shared in the study relevant to the mandate of OCD/ NDRRMC
- ❑ Share observations and tackle the issues identified
- ❑ Present workable solutions formulated or proposed by the OCD/ NDRRMC

Role of the People

CHALLENGE/S

“...bottom-up approach was difficult to institutionalize in the already existing structure”.

ISSUE	ACTOR	IMPLICATIONS	PROPOSED SOLUTIONS
Trust	Stakeholders	Non-sustainability of programs (capacity-building and technical knowledge)	Mainstream community engagement in the local DRRM planning and budgeting process
Expenses (transportation , food, honorarium)	Government	Return of investment not viable	Institutionalize people's participation in DRRM activities

Mainstream Community Participation into the LDRRMP Process

- Formulation of the Local DRRM Planning Guide
 - Stage 0 – Preparation for Local DRRM Planning
 - ✓ Purpose – Organizing a local DRRM Planning Team that would ensure:
 - (1) **active involvement of stakeholders;**
 - (2) **risk-informed Local DRRM Plan;**
 - (3) alignment of the national and related local plans

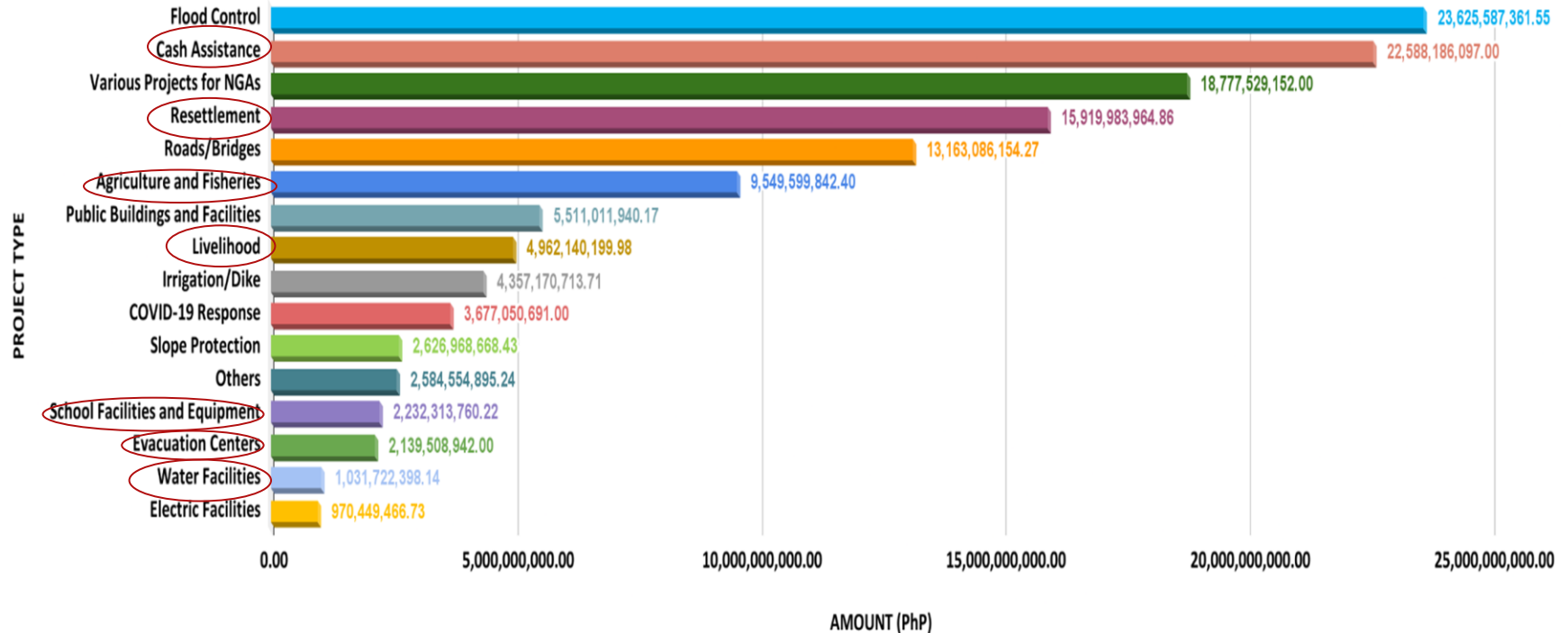
Mainstream Community Participation into the LDRRMP Process

- Local DRRM Planning Team
 - ✓ Core Group
 - Local DRRM Council Members – Manage the overall planning process
 - ✓ Stakeholders Group
 - Vulnerable sector – **organized groups** of women, youth, children, PWDs, differently-abled, elderly, LGBTQ, IDPs, etc.
 - Civil Society Organizations – faith-based organizations, business, academe, organized volunteer groups

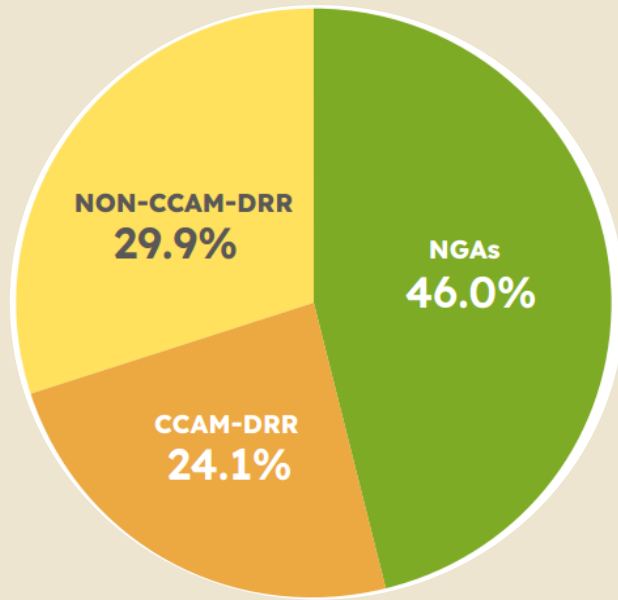
*Indigenous People's mandatory representatives, PWD Affairs Office, institutions for peace and security for armed conflict areas, etc.

Institutionalize People's Participation in DRRM Activities

FY 2016-2021 NDRRM FUND RELEASES PER TYPE OF PROJECT (HIGHEST TO LOWEST)

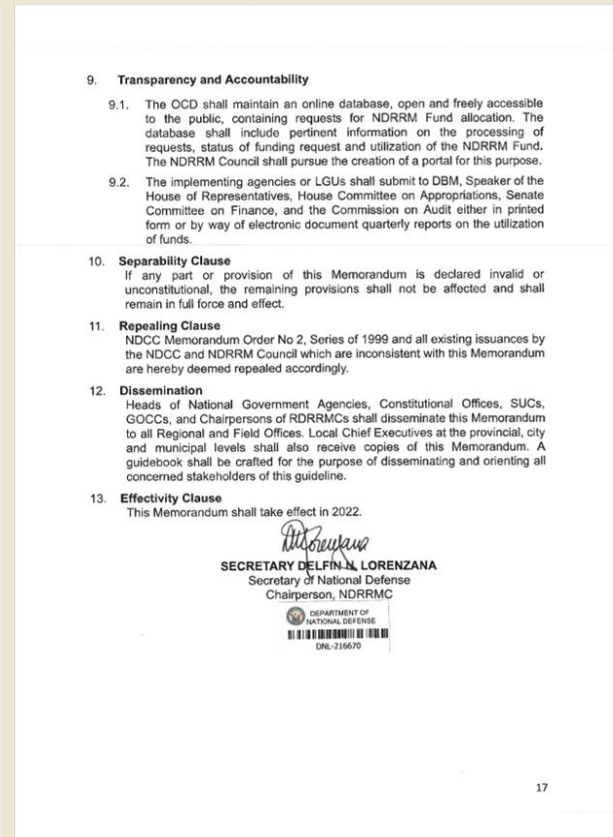


Institutionalize People's Participation in DRRM Activities



No. of Requests	Type	Amount (PHP)	%
101	NGAs	61,483,571,514.55	45.98%
191	Non-CCAM-DRR LGUs	39,975,252,490.15	29.90%
176	CCAM-DRR LGUs	32,258,040,243.00	24.12%
468	TOTAL	133,716,864,247.70	100%

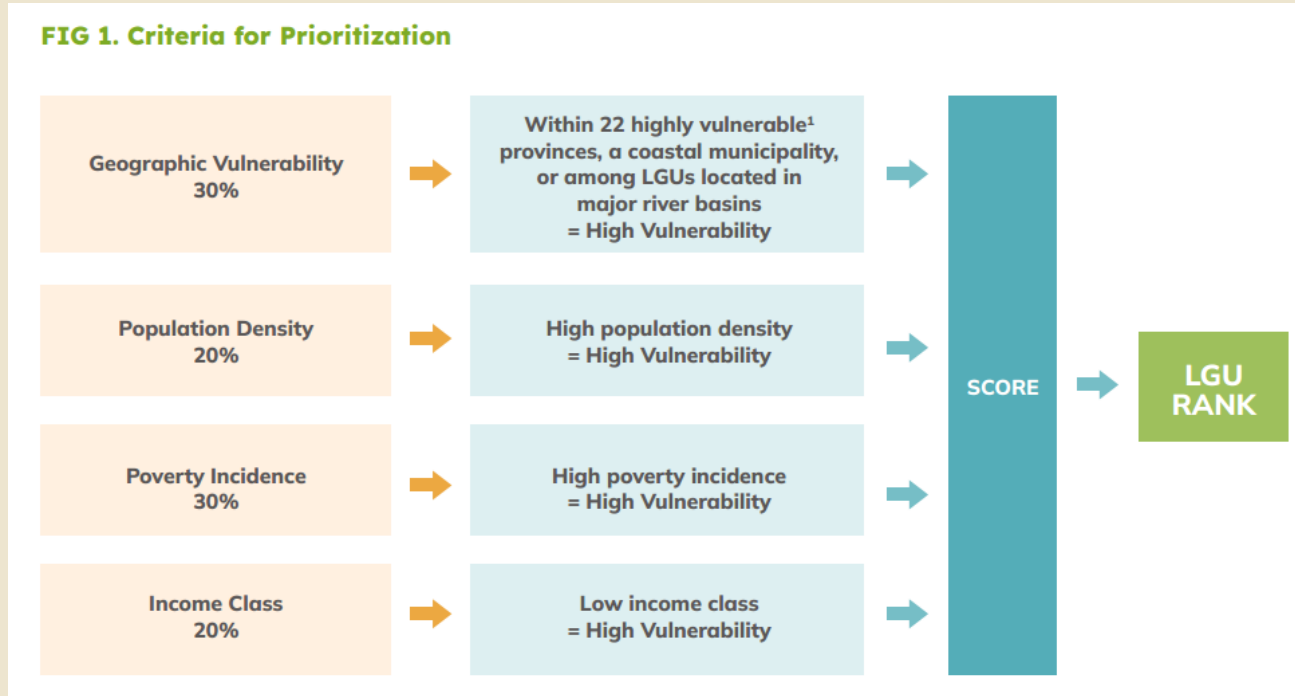
- Issuance of NDRRMC Memorandum Circular No. 110, s. 2021 (Revised Guidelines on the Administration of the NDRRM Fund)



Institutionalize People's Participation in DRRM Activities

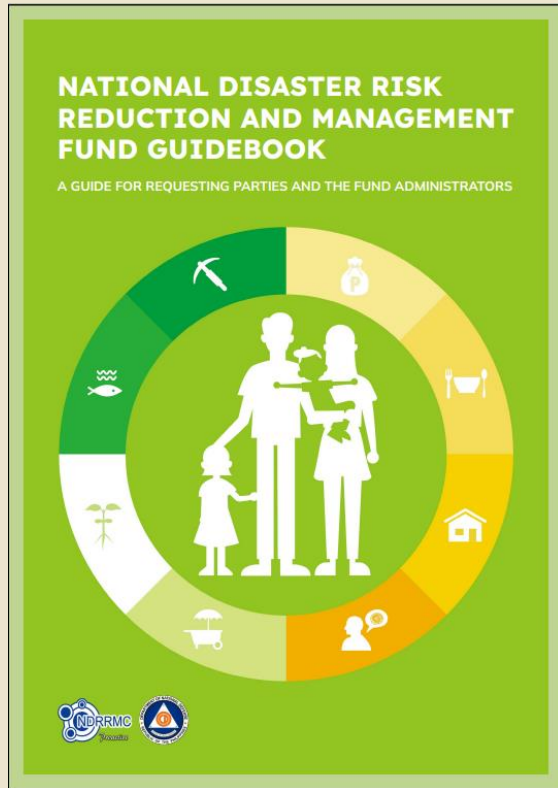
- Issuance of NDRRMC Memorandum Circular No. 110, s. 2021 (Revised Guidelines on the Administration of the NDRRM Fund)

FIG 1. Criteria for Prioritization



Institutionalize People's Participation in DRRM Activities

- Development of the NDRRM Fund Guidebook



PURPOSE

This Guidebook serves as a general guide for preparation, prioritization, processing, and endorsement of projects for evaluation under the NDRRM Fund. Specifically, it aims to achieve the following:

- To provide basic information and guidelines for requesting parties
- To ensure the effective, efficient, and transparent implementation and management of the NDRRM Fund by the OCD and NDRRMC (both at the national and regional level), given their role in the processing of project endorsements to the Office of the President (OP)
- To enjoin or promote the participation of civil society organizations (CSOs), especially in the monitoring and evaluation of projects on the ground

Public Investments – LGU Spending Patterns

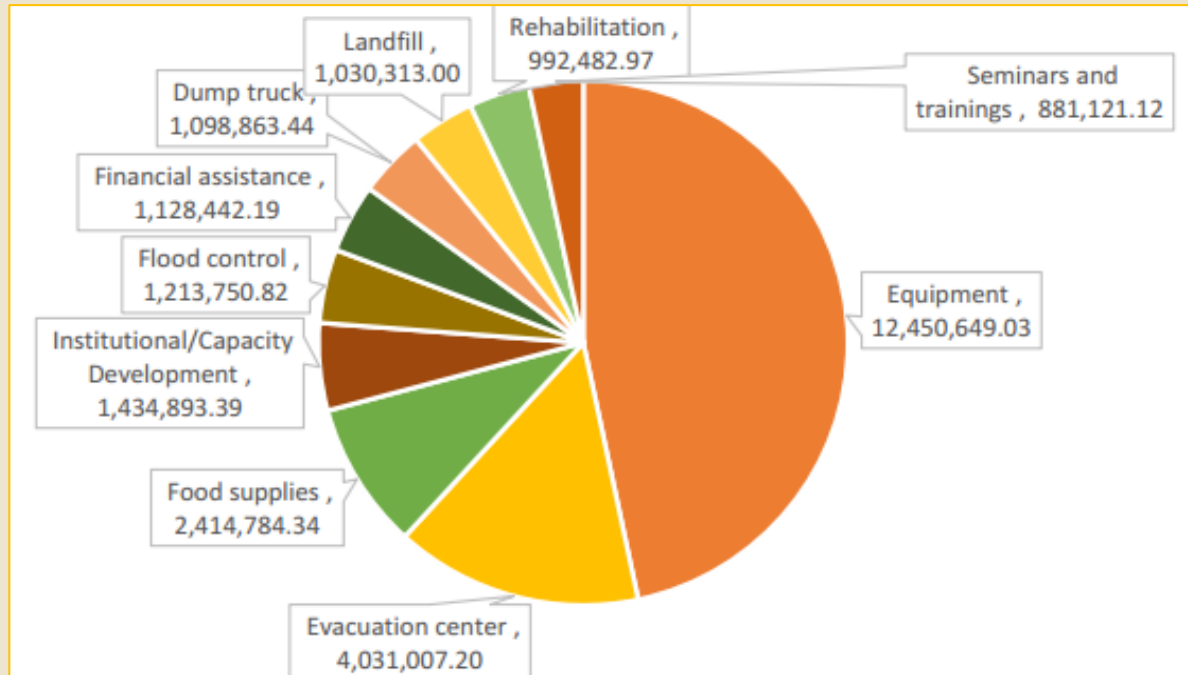
Challenge/s

“After surveying trends and patterns of allocation and utilization, one can surmise that devolved institutional structures are not making efficient use of fiscal resources despite the hefty allocations.”

ISSUE	ACTOR	IMPLICATIONS	PROPOSED SOLUTIONS
Inefficient use of the LDRRM Fund	LGUs	Reactive stance on disaster risk reduction and management (focused on rescue, relief, and aid)	Align public fiscal programming with the national framework, plans, and standards Integrate DRRM plans with local development and land use plans

Public Investments – LGU Spending Patterns

Spending Patterns of Municipal and City Local Governments



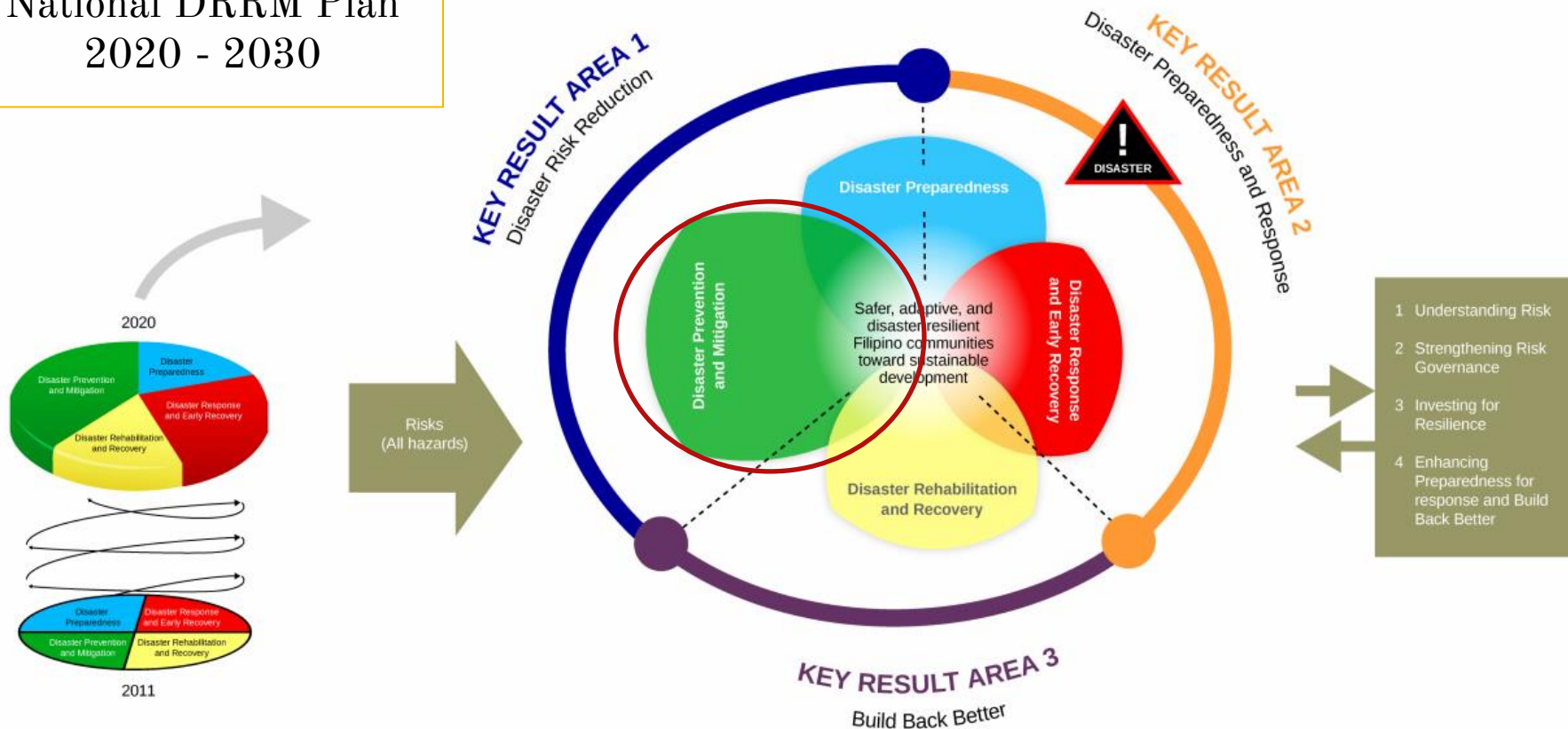
Factors in Recovery Time (Francisco, 2014)

Presence of:

1. Evacuation Centers
2. Flood Alarm System
3. Strong Community Organizations

Align Public Fiscal Programming with the National Framework

National DRRM Plan 2020 - 2030

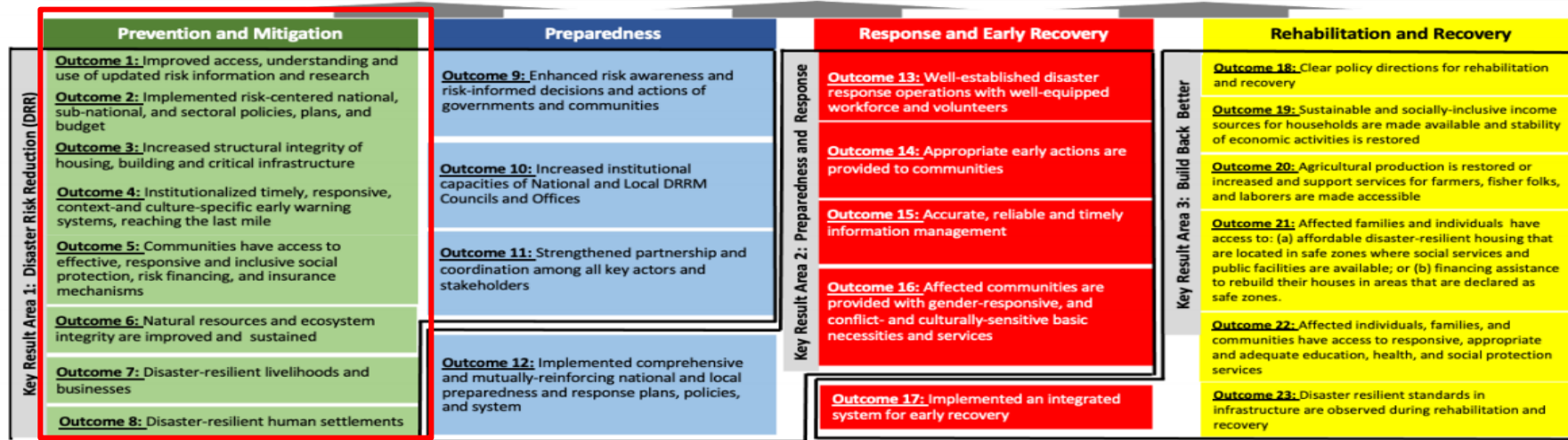


Align Public Fiscal Programming with the National Framework

The Updated National Disaster Risk Reduction and Management Plan of the Philippines



Resilience Vision: *Safer, adaptive and disaster-resilient Filipino communities toward sustainable development*



23 outcomes, 50 outputs, 206 activities

locally-grounded and contextualised, globally aligned and responsive

Public Investments – Local Government Funding


Challenge/s

“For a disaster-ridden country...why were DRRM funds not overutilized? Why were they not tapping into existing STF (special trust fund) pools?”

ISSUE	ACTOR	IMPLICATIONS	PROPOSED SOLUTIONS
1. Faulty reporting;	Local DRRM Officers	DRRM Budget not properly monitored	Streamline reporting of DRRM Fund
2. Non-clarity of fiscal guidelines; or	LDRRMCs	Low utilization rate of the LDRRM Fund	Inclusion of policy/guidelines on the programming of the STF
3. DRRM was not a priority for public investments	LDCs, LDRRMCs & Local Sanggunian	Lesser coping capacity for resilience of LGUs	Strengthen local investment programming strategies aligned with sustainable development

Public Investments – Local Government Funding

- COA Circular 2012-002 (Accounting and Reporting Guidelines for the LDRRMF of LGUs, NDRRMF given to LGUs and Receipts from Other Sources)

 **Republic of the Philippines**
COMMISSION ON AUDIT
Commonwealth Avenue, Quezon City, Philippines

CIRCULAR No. **2012-002**
Date: **SEP 12 2012**

TO : All Provincial Governors, City/Municipal Mayors, and Punong Barangays; Local Accountants, Treasurers, and Budget Officers; COA Assistant Commissioners, Directors and Auditors; and All Others Concerned

SUBJECT: Accounting and Reporting Guidelines for the Local Disaster Risk Reduction and Management Fund (LDRRMF) of Local Government Units (LGUs), National Disaster Risk Reduction and Management Fund (NDRRMF) given to LGUs and Receipts from Other Sources

1.0 Rationale

The Philippine Disaster Risk Reduction and Management Act (PDRRMA) of 2010 (Republic Act [R.A.] No. 10121) was enacted to institutionalize the country's disaster risk reduction and management system, and to strengthen the capacity of the National Government (NG) and the LGUs for disaster risk reduction and management through decentralized powers, responsibilities and resources.

Section 21 of the PDRRMA provides that the present Local Calamity Fund shall henceforth be known as the LDRRMF and not less than five percent (5%) of the estimated revenue from regular sources shall be set aside as the LDRRMF. The balance of the current year LDRRMF shall be recognized as Special Trust Fund to be spent in the succeeding five years.

Further, the PDRRMA and its Implementing Rules and Regulations (IRR) also provides that LGUs may also receive funds from the NDRRMF upon approval of the President of the Philippines, from other LGUs, and other sources.

This Circular is issued pursuant to the authority of this Commission "to promulgate accounting and auditing rules and regulations including those for the prevention and disallowance of irregular, unnecessary, excessive, extravagant, or unconscionable expenditures, or uses of government funds and properties." (Section 2[2], Article IX-D of the 1987 Constitution)

be classified under the account "Construction and Heavy Equipment."

The account shall have the following subsidiary ledger accounts:
1 – Firefighting Equipment and Accessories
2 – Flood Rescue Equipment
3 – Earthquake Rescue Equipment
4 – Volcanic Eruption Rescue Equipment
5 – Landslide Rescue Equipment

Each subsidiary ledger account shall be supported with equipment ledger cards for equipment maintained under the subsidiary account classification.







5.1.8 The corresponding accumulated depreciation account "Accumulated Depreciation – Fire Fighting Equipment and Accessories" (Code 331) shall be changed to "Accumulated Depreciation - Disaster Response and Rescue Equipment" (Code 331).

5.1.9 Small items purchased for disaster response and rescue activities, which do not qualify under the equipment classification, shall be recorded as Inventories under the appropriate inventory account. Issuance of these small items to end users shall be covered by an Inventory Custodian Slip.

5.1.10 All unexpended/unobligated balance of the QRF and the DRRMF-MOOE shall be transferred to the Special Trust Fund under the account "Trust Liability-DRRM"(Code 438) in the Trust Fund books.

5.1.11 All unexpended/unobligated balance of the LDRRMF for CO shall be made continuing in the General Fund books until the projects funded therefore are completed and any savings shall be available for use in the disaster risk reduction and management activities as provided in the LDRRMFIP.

5.1.12 The account Trust Liability-DRRM in the Trust Fund books shall be used to record transfers of the agency's unutilized QRF and the DRRMF-MOOE of the previous years, receipts of NDRRMF, DRRMF from other LGUs and other sources. Subsidiary ledgers shall be maintained for transfers of agency's unutilized DRRMF to the special trust fund by year of transfer, receipts of NDRRMF by transferring agency, DRRMF from other LGUs by LGU and other sources by donor.


     

LDRRMF
1 of 7

LDRRMF
5 of 7

Public Investments – Local Government Funding

○ NDRRMC-DBM-DILG JMC 2013-1 (Allocation and Utilization of the LDRRMF)


NATIONAL DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL
DEPARTMENT OF BUDGET AND MANAGEMENT
and
DEPARTMENT OF THE INTERIOR AND LOCAL GOVERNMENT
Joint Memorandum Circular No. 2013-1
Date: March 25, 2013

TO: PROVINCIAL GOVERNORS, CITY MAYORS, MUNICIPAL MAYORS, PUNONG BARANGAYS, MEMBERS OF THE SANGGUNIANG, LOCAL DISASTER RISK REDUCTION AND MANAGEMENT COUNCILS, LOCAL DEVELOPMENT COUNCILS, LOCAL FINANCE COMMITTEES, AND ALL OTHER NATIONAL AND LOCAL GOVERNMENT OFFICIALS CONCERNED

SUBJECT: **ALLOCATION AND UTILIZATION OF THE LOCAL DISASTER RISK REDUCTION AND MANAGEMENT FUND (LDRRMF)**

1.0 Background
Republic Act (RA) No. 10121 (Philippine Disaster Risk Reduction and Management Act of 2010) granted local government units (LGUs) greater flexibility towards disaster mitigation, preparation, response, rehabilitation and recovery.

2.0 Purpose
This Joint Memorandum Circular (JMC) is issued to serve as a guide to LGUs in the allocation and use of the LDRRMF and to enhance transparency and accountability in the use of the LDRRMF.

3.0 Declaration of Policy
The recently approved National Disaster Risk Reduction and Management Plan (NDRRMP) 2011-2028 shall become the basis in the preparation of Local Disaster Risk Reduction and Management Plans (LDRRMP) to be validated and accustomed to the local needs for prevention and mitigation, preparedness, response, rehabilitation and recovery.
Section 2 (e) of RA 10121 provides that it is the policy of the State to develop, promote, and implement a comprehensive NDRRMP that aims to strengthen the

5.5.3 The acquisition of heavy equipment although used in disaster response and rescue activities shall be classified under the account - "Construction and Heavy Equipment".
Ex. Dump Trucks, Forklift, Backhoe and Grader.

5.5.4 On the other hand, the purchase/acquisition of expendable items such as fire extinguisher, flood light, chainsaw, ax, ropes, ladder, breathing apparatus, flashlight and the like shall be classified as "Supplies or Inventories".

6.0 Policies and Procedures on the Utilization of the LDRRMF
The following procedures shall be observed in the use of the LDRRMF subject to budgeting, accounting and auditing rules and regulations:

6.1 The appropriation for the LDRRMF shall be included in the General Fund Annual Budget and/or Supplemental Budget of the LGU concerned.

6.2 The projects and activities to be charged against the LDRRMF shall be incorporated in the Local Disaster Risk Reduction and Management Plan (LDRRMP), and integrated in the approved Annual Investment Program (AIP) of the LGU.

6.3 The release and use of the 30% QRF shall be supported by a resolution of the local sanggunian declaring the LGU under the state of calamity or a Presidential declaration of state of calamity upon recommendation of the NDRRMC.

6.4 The unexpended LDRRMF shall accrue to a special trust fund solely for the purpose of supporting disaster risk reduction and management activities of the Local Disaster Risk Reduction and Management Council (LDRRMC) within the next five (5) years.

6.5 The unexpended balances of the LDRRMF may be released and utilized for new expenditure items upon submission of a revised AIP as approved by the local sanggunian and Local Chief Executive (LCE) upon recommendation of the LDRRMC in accordance with the approved LDRRMP.

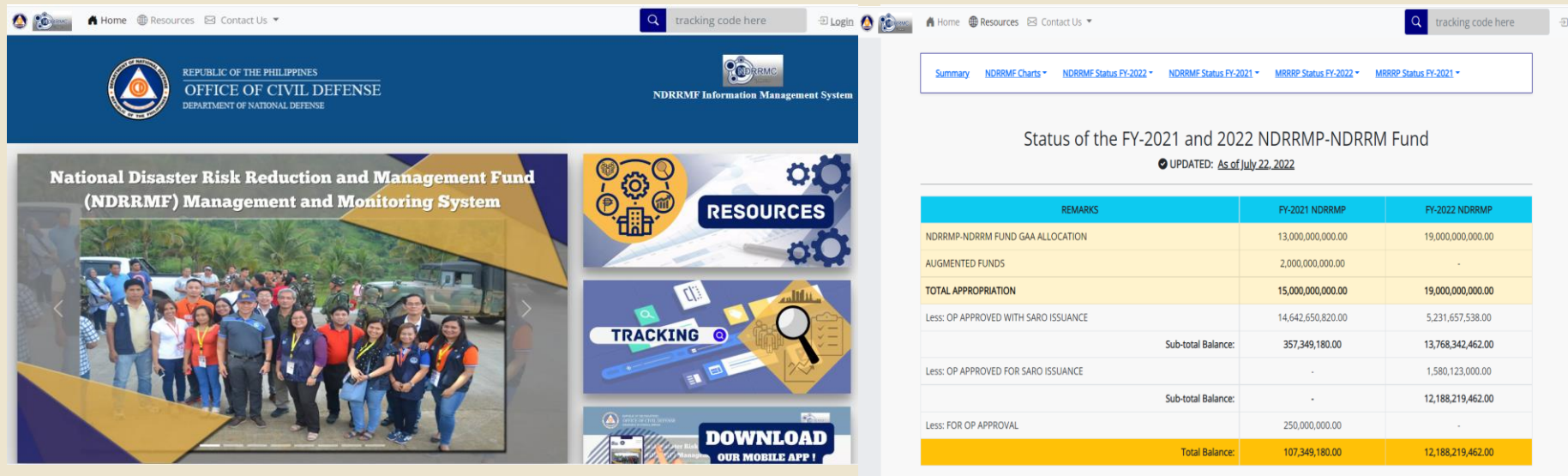
6.6 The acquisition/availing of disaster risk reduction and management equipment, may be done through rental/leasing from service provider of such items.

6.7 The procurement of supplies and equipment chargeable against the LDRRMF shall be subject to RA No. 9184 (An Act Providing for the Modernization, Standardization, and Regulation of the Procurement

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Streamline Reporting of the DRRM Funds

- Development of the NDRRM Fund Website



The screenshot displays the NDRRM Fund Website. The left panel shows the homepage with the Department of National Defense logo, the title "National Disaster Risk Reduction and Management Fund (NDRRMF) Management and Monitoring System", a group photo, and navigation buttons for "RESOURCES", "TRACKING", and "DOWNLOAD OUR MOBILE APP!". The right panel shows the "Status of the FY-2021 and 2022 NDRRMF-NDRRM Fund" report, updated as of July 22, 2022. The report includes a table with columns for Remarks, FY-2021 NDRRMF, and FY-2022 NDRRMF.

REMARKS	FY-2021 NDRRMF	FY-2022 NDRRMF
NDRRMF-NDRRM FUND GAA ALLOCATION	13,000,000,000.00	19,000,000,000.00
AUGMENTED FUNDS	2,000,000,000.00	-
TOTAL APPROPRIATION	15,000,000,000.00	19,000,000,000.00
Less: OP APPROVED WITH SARO ISSUANCE	14,642,650,820.00	5,231,657,538.00
Sub-total Balance:	357,349,180.00	13,768,342,462.00
Less: OP APPROVED FOR SARO ISSUANCE	-	1,580,123,000.00
Sub-total Balance:	-	12,188,219,462.00
Less: FOR OP APPROVAL	250,000,000.00	-
Total Balance:	107,349,180.00	12,188,219,462.00

Visit website: ndrrmfund.ndrrmc.gov.ph

Public Investments – Local Government Funding

- Formulation of the Local DRRM Planning Guide
 - Stage 4B – Supplemental Investment Program for the Special Trust Fund
 - ✓ Purpose – Guide the Local DRRM Planning Teams on the proper allocation of the Special Trust Fund to expand its implementation and achieve more targets. The utilization of the Special Trust Fund by the LGU shall follow the proper preparation and approval processes. It is important to note that all LGUs should still maximize the allocated budget from not less than 5% as provided by RA 10121.

Public Investments – Local Government Funding

- Formulation of the Local DRRM Planning Guide

- Stage 4B – Steps for the preparation of the Supplemental Investment Program for the Special Trust Fund

- ✓ Step 4B-1: Review availability of STF (unexpended LDRRMF)
 - ✓ STF containing unexpended LDRRMF for the 5 years will serve as an additional source of the LGU per COA Circular 2012-002 to fund PPAs.
 - ✓ Step 4B-2: Prepare LDRRMFIP for the STF
 - ✓ Preparation of the LDRRMFIP should be based on the LDRRMF formulated by the Local DRRM Planning Team. Budget allocation of the PPAs needing additional funds or new allocations must be reviewed.

RESOURCES

NATIONAL DISASTER RISK REDUCTION AND MANAGEMENT FUND GUIDEBOOK

A GUIDE FOR REQUESTING PARTIES AND THE FUND ADMINISTRATORS



SCAN THE QR CODE FOR THE COPY
OF THE NATIONAL DRRM FUND
GUIDEBOOK

Thank you!